



# CHOPE FOR THROUGH CLIMATE JUSTICE

LEGAL TOOLS TO HOLD FINANCIERS ACCOUNTABLE



Hope for Children Through Climate Justice Legal Tools to Hold Financiers Accountable

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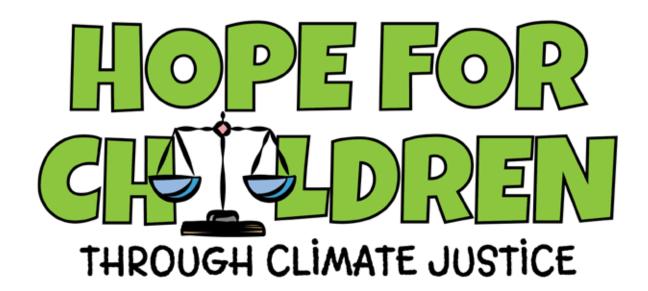
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LEGAL TOOLS TO HOLD FINANCIERS ACCOUNTABLE





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### Foreword by Archbishop Julio Murray

As we embark on the journey outlined in this handbook, *Hope for Children Through Climate Justice: Legal Tools to Hold Financiers Accountable*, it is essential to reflect on the critical role that the World Council of Churches (WCC) has played in the climate justice movement since the 1970s. The WCC has been a steadfast advocate at grassroots, regional, and global levels, championing the voices of those most affected by climate change. However, as we analyse the current climate crisis, it becomes increasingly clear that advocacy alone is insufficient. Despite decades of effort,  $\mathrm{CO}_2$  emissions continue to rise dramatically, mainly driven by the relentless expansion of fossil fuel industries.

This situation compels us to recognize that there is no contradiction between utilizing legal frameworks and embodying Christian values. In fact, our faith calls us to speak truth to power and to seize every available legal measure to protect our planet and its inhabitants. Proverbs 31:8–9 reminds us to "speak up for those who cannot speak for themselves, for the rights of all who are destitute. Speak up and judge fairly; defend the rights of the poor and needy." The urgency of this moment demands that we engage with the law not merely as a tool but as a moral imperative to safeguard human lives and uphold justice.

It is crucial to emphasize that our actions are not "against" anyone; rather, they are rooted in a deep commitment to saving lives and preserving the future of our planet. We confront the reality that many decision makers who continue to finance fossil fuel expansion may be victims of disinformation. This is where the WCC's recent submissions to the International Criminal Court (ICC) become particularly relevant. In December 2023, we urged the Assembly of State Parties to consider legal reforms that address the current impunity surrounding climate disinformation, as highlighted by the UK-based NGO Climate Court. Furthermore, our submission to the ICC's upcoming environmental crimes policy emphasizes the need to tackle climate disinformation and its direct link to the ongoing financing of fossil fuels—issues that have garnered attention from major media outlets, including *The Guardian*.

In this handbook, we provide essential legal tools designed to hold financial actors accountable for their role in perpetuating the climate crisis. As stewards of God's creation, we are called to fulfill our responsibility as stated in Genesis 2:15, where it is written, "The Lord God took the man [sic] and put him in the Garden of Eden to work it and take care of it." It is our hope that these resources will empower individuals and communities to advocate for justice effectively, ensuring that future generations inherit a world that is not only livable but thriving.

Let us stand united in advocacy for climate justice, leveraging our faith and the law to create meaningful change. Together, we can challenge the status quo and work toward a sustainable and just future for all, echoing the call of Micah 6:8: "He has shown you, O mortal, what is good. And what does the Lord require of you? To act justly and to love mercy and to walk humbly with your God."

Archbishop Julio Murray

Moderator, WCC Commission on Climate Justice and Sustainable Development





## Foreword by Vanessa Nakate

The climate crisis is one of the most pressing challenges we face today. As Christians, we are tasked with the care of God's creation. This is a responsibility that goes beyond mere words and into action, as highlighted in Romans 8:19–21: "For the creation waits in eager expectation for the children of God to be revealed. For the creation was subjected to frustration, not by its own choice . . . in hope that the creation itself will be liberated from its bondage to decay and brought into the freedom and glory of the children of God." These words call us to action, acknowledging that all of creation longs for the care and fairness that God wants. This is a call for the church to rise against injustices.

This handbook is a tool for Christians seeking to make a meaningful difference in addressing the injustices driving the climate emergency. It underscores the important function of the law in holding accountable those actors, particularly financial actors, whose actions have significant environmental impacts. By doing so, it empowers believers to use legal means to advocate for justice and the protection of the ecosystem. In using this resource, we are reminded that our duty is not only to safeguard creation for ourselves but for future generations. It encourages an eco-centric approach—one that values nature for its intrinsic worth, not merely for its economic benefits. This perspective pushes back against the notion of exploiting resources for individual gain, instead fostering a spirit of stewardship rooted in our faith.

Importantly, this resource also invites us to reflect on our own choices, including the ways our investments and actions impact the environment. It challenges us to realign our investments toward endeavours that support ecological health and sustainability, holding not only others but also ourselves to account.

My hope is that every Christian who reads this handbook will be moved to action, standing firm for justice and aligning with God's call to be stewards of creation. May our actions reflect our love for the Creator, protecting what has been entrusted to us for the flourishing of all life.

Vanessa Nakate

Climate justice activist



#### The Path of Justice

By <u>Faith Sebwa</u>, Youngest WCC delegation member at COP28 (13 years), Kambui School for the Deaf, Kenya



In whispers of ancient, sacred tales, Where justice walks and truth prevails, We learn to lift our voices high, For future worlds, for earth and sky.

Our Bible speaks, with words so clear, To stand for those we hold so dear. It tells us to defend the weak, To use our strength so truth may speak.

Through storms of doubt and winds of fear, We find the courage to persevere. With faith in hand, we'll pave the way, For brighter, kinder, fairer days.

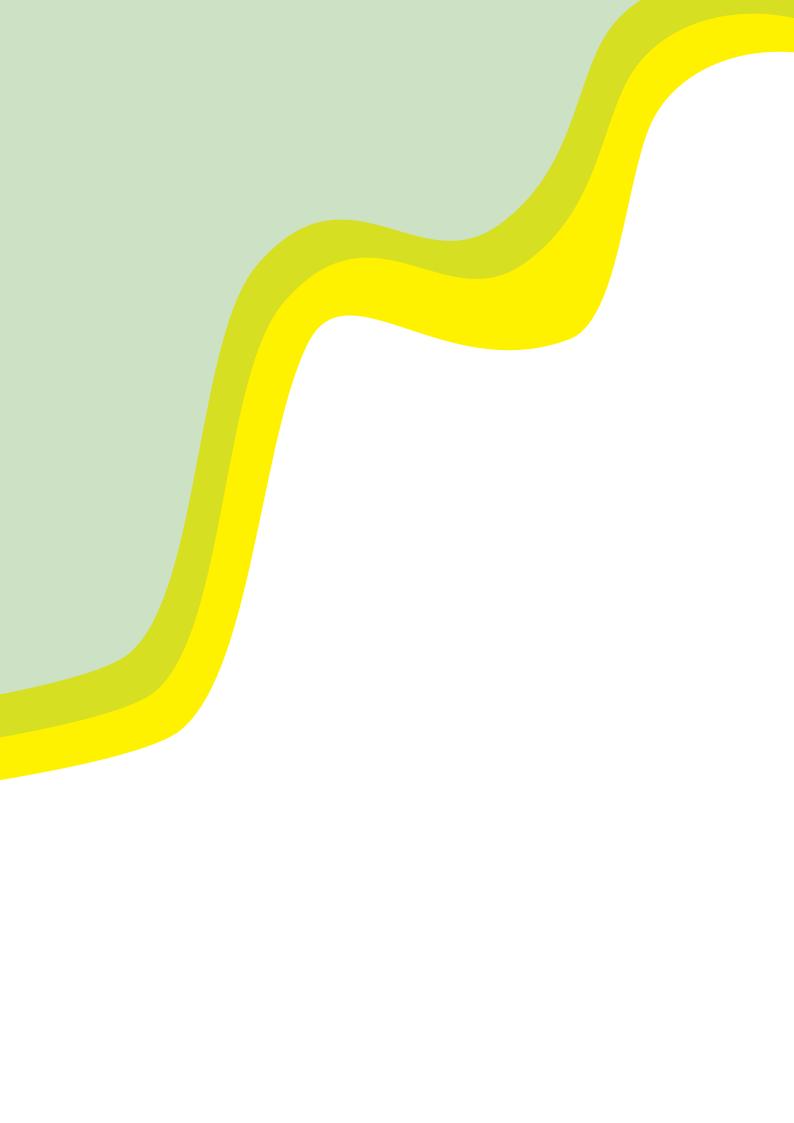
Financial powers, vast and strong, We call them out when they go wrong. For with our faith, we fight for right, A spark against the darkest night.

We're taught soft laws and how to stand, To speak our truth, to make demands. And if that fails, we know the call—
To find the courts and give our all.

From gentle talks to bold appeals, We seek what's just, for wounds to heal. Together, we'll make justice rise, And shape a world that never dies.

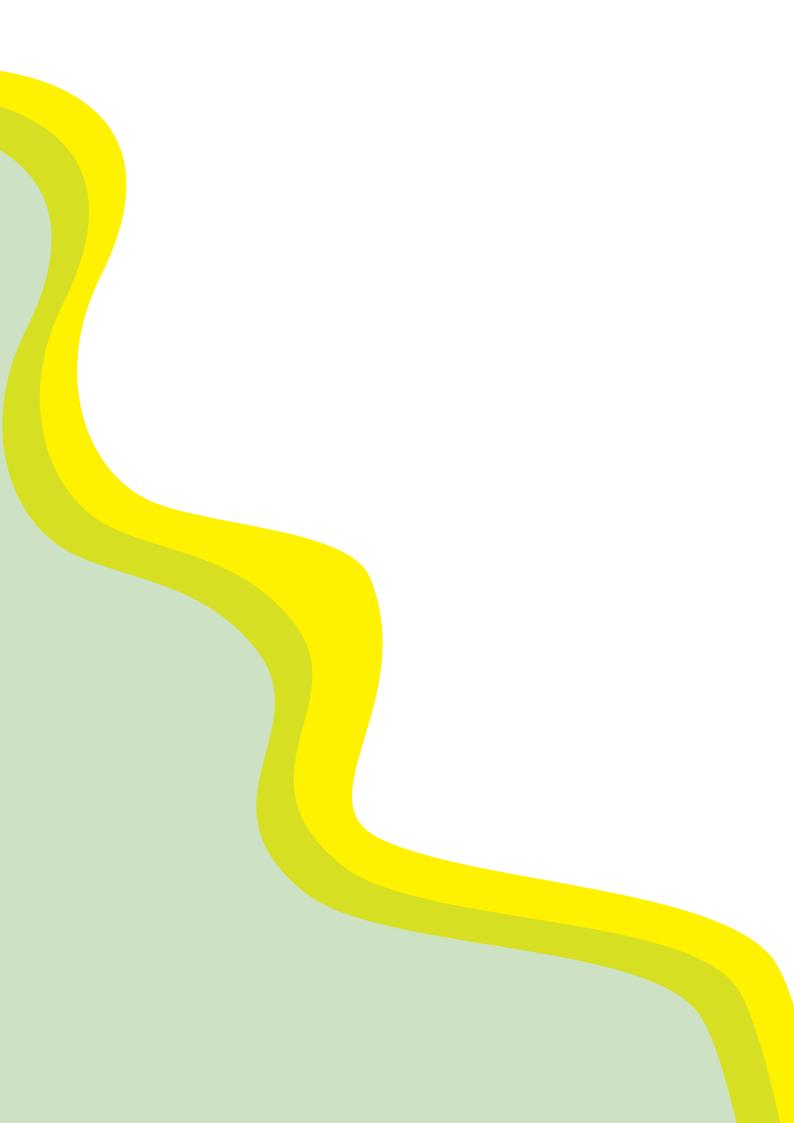
So, let us walk this path so wide, With faith as strength and hope as guide. For we are young, yet fierce and free, In faith, in love, in unity.

<sup>\*</sup> Used with permission from Faith and her mother.



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#### **Executive Summary**

#### "Learn to Do Good"

"Learn to do good; seek justice, rescue the oppressed, defend the orphan; plead for the widow" (Isaiah 1:17).

- The World Council of Churches (WCC) calls for urgent climate solutions to safeguard children and future generations, who are disproportionately impacted by climate change.
- This handbook advocates for legal strategies, especially targeting financial institutions, to address climate injustices and deliver hope.

#### Climate Change and Its Impacts on Children and Future Generations

- Children and young people bear the brunt of climate impacts, from physical health risks to developmental and mental health challenges.
- These groups lack political influence, necessitating strategic legal action to protect their rights and future well-being.

#### **How the Law Can Drive Climate Action**

- Strategic litigation is a growing, effective method to confront climate issues, aiming to shift social and corporate behaviour.
- Climate litigation cases have increased globally, targeting in particular financial entities whose investments perpetuate fossil fuel dependence.

#### **Focusing on Financial Actors**

- Financial institutions play a central role in either enabling or mitigating climate change due to their substantial investments in and power over fossil fuel projects.
- Legal accountability for "financed emissions" could reduce fossil fuel investments and promote cleaner energy alternatives.

#### **Legal Interventions and Risk Profiles**

- Climate-related legal interventions vary widely, involving distinct objectives, legal frameworks, and parties. This necessitates careful risk assessment.
- Effective litigation requires balancing the potential for backlash with the likelihood of advancing broad climate objectives.

#### **Emerging Legal Opportunities for Financial Accountability**

- New international frameworks and standards, like the Corporate Sustainability Due Diligence Directive (CSDDD) in the EU, will likely mandate climate-aligned transition and prudential plans, offering novel legal avenues for climate litigation.
- Advances in attribution science bolster claims against financial actors by linking specific emissions to climate impacts, providing critical evidence for climate litigation.
- Developments such as the <u>United Nations Committee on the Rights of the Child: General Comment 26</u> bolster the legal foundation for climate litigation and offer hope.

#### **Campaigning Alongside Legal Action**

- Collaboration between litigation and broader action campaigns amplifies public discourse and catalyzes systemic change in climate awareness and policy.
- The WCC supports faith-based advocacy initiatives to influence financial actors' climate policies, including non-litigious efforts like formal correspondence.

#### Conclusion

- The WCC underscores the need for an integrated approach, combining legal action, societal change, and faith-based advocacy to foster a sustainable, just future.
- This holistic strategy is vital not only for addressing climate injustices but also for safeguarding the mental and emotional well-being of young climate advocates and other young people.



#### **Key Insights**

- The World Council of Churches stresses the urgent need for climate action to protect children, young people, and future generations most affected by climate change.
- The handbook highlights the role of law in addressing climate injustice, particularly through targeting financial institutions funding fossil fuel extraction.
- Drawing on Christian teachings on stewardship and justice, strategic litigation is presented as a tool to create hope and hold responsible parties accountable.
- Supporting climate litigation aligns with WCC's historical initiatives, empowering faith communities to advocate for a just, equitable future and to protect future generations' well-being.

Recognizing the growing urgency of climate change, the World Council of Churches (WCC) is committed to protecting children, young people, and future generations—those who will be most affected by the environmental and social impacts of the climate emergency. This handbook explores the role of law in addressing the systemic injustices of the climate emergency, with a particular focus on the responsibilities of financial actors.

The climate emergency is a global crisis driven by human activities, primarily the burning of fossil fuels, which releases vast amounts of greenhouse gases (GHGs) into the atmosphere. These emissions contribute to rising global temperatures, which in turn cause severe environmental damage, from more extreme weather events to the degradation of ecosystems. In 1988, the world reached a critical milestone—not only was the Intergovernmental Panel on Climate Change (IPCC) established, it was also the year that atmospheric greenhouse gas concentrations first exceeded 350 parts per million (ppm) (approximately equivalent to 1.0°C of warming).

As global temperatures climb, the need for legal action grows, demanding accountability from those responsible for climate-related harms.

Strategic litigation has emerged as a powerful tool in this regard. It allows affected communities, including children and future generations, to seek justice by using legal mechanisms to challenge policies and actions—of governments, corporations, and financial institutions—that contribute to the climate emergency. This handbook provides guidance on using the law to advocate for climate justice, emphasizing the importance of targeting financial actors, whose funding of fossil fuel industries remains a key driver of global emissions.

Furthermore, this handbook highlights the importance of protecting young people involved in climate litigation to ensure that their mental and emotional well-being is safeguarded. It also underscores the importance of intergenerational equity, a principle that emphasizes the present generation's responsibility to protect the environment for future generations. As the Bible teaches us, stewardship of creation is a command from God. (See Genesis 1:26–28). That concept of stewardship is echoed elsewhere in the Bible: "Is not this the kind of fasting I have chosen: to loose the chains of injustice and untie the cords of the yoke, to set the oppressed free and break every yoke?" (Is. 58:6).

This verse reflects the call to act against injustice through stewardship. Humanity has a responsibility to care for creation, as outlined in Genesis 2:15, where humans are called to work and take care of the earth. The legal mechanisms emphasized in the handbook represent a modern application of this biblical principle, ensuring that those who exploit the earth are held accountable for their actions.

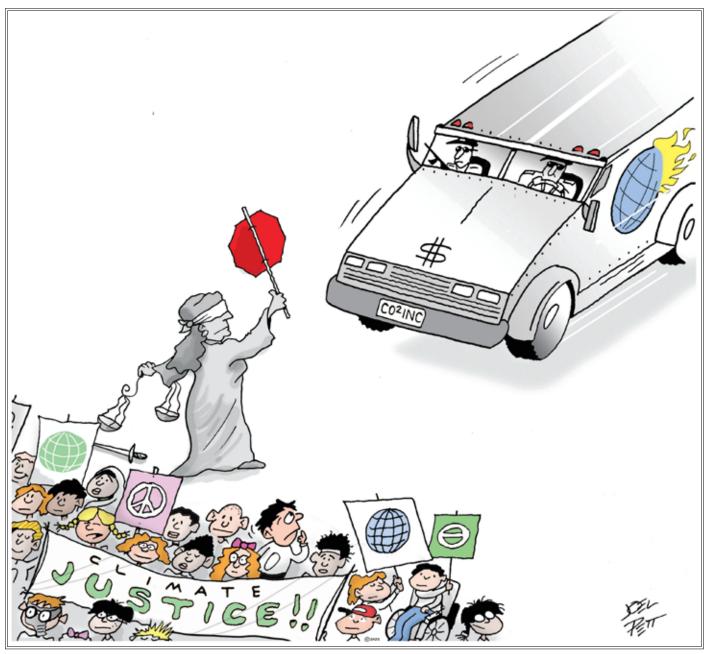
For the WCC, this emphasis on litigation is a development consistent with and informed by the WCC's current and historical climate justice interventions. As the handbook explains, supporting climate litigation is morally justified and consistent with Christian values and biblical teachings. Moreover, the handbook demonstrates that such litigation is imperative for climate justice, particularly for the most vulnerable. Together with other interventions, such as advocacy, litigation can empower faith communities and civil society to take meaningful action to address the climate crisis and protect the rights of children and future generations. Accordingly, climate litigation offers much-needed hope: hope for a more liveable, equitable, and just planet.

When working with young people on this publication, it quickly became clear how seriously they are affected by the scientifically documented result of ongoing CO<sub>2</sub> emissions increase. Equipping churches to learn about legal avenues for the preservation of their right to life is inspired by the reflection:

#### "If I see someone driving into a group of innocent bystanders, I can't, as a person of faith, simply wait for the catastrophe, then comfort the wounded and bury the dead. I must try to wrestle the steering wheel out of the hands of the driver."

We asked Pulitzer Prize-winning editorial cartoonist Joel Pett to develop an image that would illustrate this reflection, the fears conveyed to us by young people, and our responsibility as people of faith to take effective measures in response to the climate emergency. In light of recent tragedies linked to terrorists driving into crowds of innocent people, this cartoon might evoque disturbing associations. However, due to the seriousness of the threat to children's future caused by the financing of new fossil fuel expansion, we include the full cartoon here for discussions.

In the image it seems as if justice cannot stop the vehicle, representing financial investment in fossil fuel expansion, and it will destroy the children. That is the reality when justice is not solicited to speak out on the lethal consequences of such investments. The intention of this image and of this publication is to convey that hope for children can be secured through lawful measures, which are not yet sufficiently known and applied.



# 2 The Climate Emergency and Its Impacts on Children and Future Generations

#### **Key Insights**

- Human activities, especially fossil fuel burning, drive climate change by increasing greenhouse gas emissions, leading to severe environmental impacts.
- Current warming trends risk exceeding Paris Agreement thresholds, potentially causing irreversible damage.
- Children and future generations, particularly vulnerable to climate impacts, face health risks, anxiety, and developmental harm, but lack political influence to shape policies.
- Recognizing the need to transition away from fossil fuels, strategic climate litigation is vital for protecting the rights of young people and future generations.

Climate change is "a long-term change in average weather patterns." A significant driver of climate change is human activities, especially the burning of fossil fuels,² which increase heat-trapping greenhouse gases (GHGs) in Earth's atmosphere and, in turn, increase Earth's average surface temperature.³ In terms of their respective contributions to global warming, the most significant greenhouse gases are carbon dioxide and methane.⁴

The Intergovernmental Panel on Climate Change (IPCC) has stated that "human activities, principally through emissions of GHGs, have unequivocally caused global warming," with global surface temperatures increasing 1.1°C above 1850–1900 levels in 2011–20.5 Within the next five years, the global average surface temperature is expected to exceed 1.5 degrees above 1850–1900 levels.6 If that occurs, the world will have failed to "limit the temperature increase to 1.5°C" as set out in the Paris Agreement. This failure would make it even more challenging to hold the global average temperature to "well below" 2 degrees of warming.<sup>7</sup>

Fossil fuels, such as coal, oil, and gas, are responsible for more than 75 percent of GHG emissions and approximately 90 percent of carbon dioxide emissions.<sup>8</sup> The climate emergency, then, is a problem driven by the exploitation of fossil fuels. Relevantly, in December 2023, at COP28, the global community collectively recognized the need to transition "away from fossil fuels in energy systems" to achieve net zero emissions by 2050.<sup>9</sup> Despite that recognition, fossil fuels still make up over 80 percent of the global energy mix.<sup>10</sup> Based on the current policies and pledges of governments, climate scientists project that the world will warm about 2.7°C by 2100.<sup>11</sup> Recent research suggests that if that trajectory is followed, by 2030, around two billion people will face average temperatures of 29°C or higher.<sup>12</sup> As global

average temperatures increase, so too will the risks of species extinction and irreversible losses of biodiversity in ecosystems such as forests and coral reefs.<sup>13</sup>

Concerningly, the likelihood and impacts of abrupt and/ or irreversible changes to the climate system, otherwise known as tipping points, only increase with further global warming.<sup>14</sup> For example, increasing temperatures may lead to the melting of permafrost across the Arctic, releasing large quantities of previously stored methane and carbon dioxide. 15 Similarly, the collapse of the Atlantic Ocean's great overturning circulation, combined with global warming, could cause half of the global area for growing wheat and maize to be lost. 16 Therefore, the extent to which the global concentration of CO<sub>2</sub> overshoots 350 ppm is correlated with a greater risk of several tipping points being reached.<sup>17</sup> Accordingly, climate change science demonstrates that significantly reducing emissions in the short term lessens the risk of runaway climate change caused by the triggering of tipping points. Notably, doing so would also be less expensive than following a business-as-usual GHG emissions trajectory due to the enormous projected costs of climate change under a business-as-usual GHG emissions scenario.18

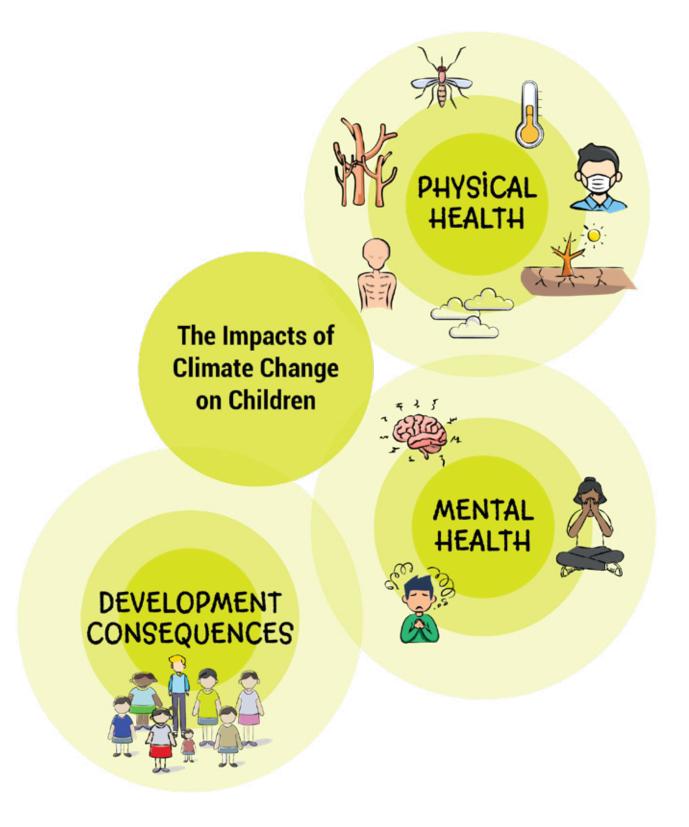
#### 2.1 GHG Emissions Worsen Climate Change and Harm Children and Future Generations

Caring for the well-being of others, especially children, is central in religious teachings. In Matthew 18:6, Jesus explains the importance of protecting children and warns against causing them harm. However, the climate emergency is already causing harm to children all over the world. And, because climate change will be most dire in the future, children and future generations will suffer the most. As a result, they are the groups most vulnerable to the decisions

made now about how society contributes and responds to the climate emergency.<sup>19</sup> For example, the World Health Organization (WHO) has estimated that children will suffer more than 80 percent of the illnesses, injuries, and deaths attributable to the climate emergency.<sup>20</sup> In part, this is due to their physiology, which makes them more vulnerable to extreme heat, drought, and natural disasters.<sup>21</sup> Even now, children and young people are disproportionately harmed by the climate emergency through conditions such as climate anxiety.<sup>22</sup> As well, the crisis causes other negative effects on their physical and mental development.<sup>23</sup> Moreover, research has found that children are also more susceptible to indirect effects of climate change, such as food shortages, intergroup conflict, economic dislocation, and migration.<sup>24</sup> Indeed, a

recent General Comment by the United Nations Committee on the Rights of the Child identified the many ways in which climate change impacts the rights of children, including their rights to non-discrimination, life, survival, development, and health.<sup>25</sup>

Despite their cumulative vulnerabilities to the climate emergency and its consequences, children and future generations have traditionally lacked political power to influence society's response to the climate emergency. As a result, and due to the inevitable impacts upon the enjoyment of their legal rights, strategic climate change litigation can be used to protect children and future generations.



# 3 - How Can the Law Be Used to Respond to the Climate Emergency for the Benefit of Children and Future Generations?

#### **Key Insights**

- Strategic litigation can create systemic change well beyond the scope of a particular case, particularly when paired with effective campaigning strategies.
- Climate litigation is a rapidly growing trend and is an impactful way of addressing the climate crisis, particularly through cases designed to challenge the flow of finance to projects and activities preventing climate action.
- Children and young people have been plaintiffs in over 70 climate cases, many of which rely on the principle of intergenerational equity.
- Youth-led climate litigation has risks and opportunities. Children, adolescents, and future generations
  face procedural issues of standing and do not have the same legal rights as adults to participate in
  litigation.
- It is therefore important to approach litigation involving children and adolescents with an ethic of care, in line with established frameworks for protecting their rights and interests.

#### 3.1 Strategic Litigation

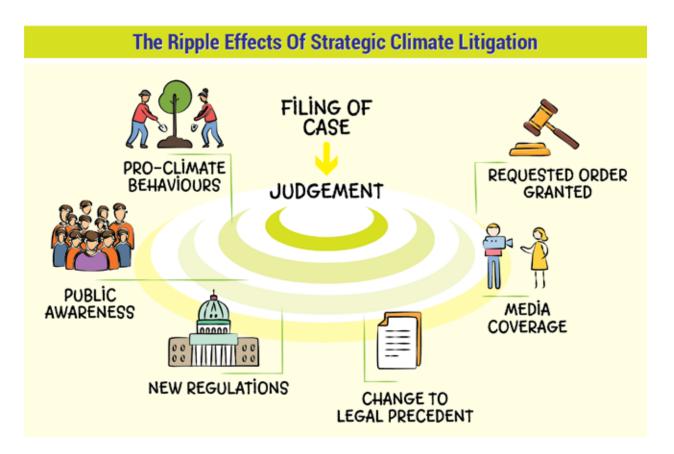
Legally, litigation is defined as the "pursuance or defence of contested civil or criminal proceedings." Put simply, it is the process of taking legal action. Most parties to litigation view it as a means to resolve a specific legal dispute and attain a particular remedy. For example, a party may seek to recover payment for goods that have been delivered but yet not paid for, or to prevent a neighbour from polluting their land. Theologically, litigation, and particularly climate litigation, can be understood as part of God's redemption plan for creation. Relevantly, Romans 8:19–21 speaks of creation eagerly awaiting liberation from decay and destruction.

Notably, some litigation is more strategic in nature. Strategic litigation is litigation that is brought with the ambition of creating change that is broader than the plaintiff's direct interests and beyond the judicial remedies available to them.<sup>28</sup> For example, strategic litigation may seek to create specific changes in corporate behaviour at an industry-wide level or to change societal norms or perceptions.<sup>29</sup> Social movements have long used litigation as a means to catalyze societal change and address injustices. For example, strategic litigation has been used to address racial discrimination,

gender pay inequity, and the use of tobacco products.<sup>30</sup> Drawing on these past successes, individuals (including children),<sup>31</sup> community organizations, and non-government organizations have used litigation to enhance mitigation and adaptation efforts in response to climate change since the 1980s.<sup>32</sup> More specifically, strategic climate litigation has sought, among other objectives, to reframe issues related to climate change, generate political pressure, and encourage greater social mobilization.<sup>33</sup> Consequently, strategic litigation offers a mechanism through which the rights of children and future generations can be protected from the harms of climate change and will only become more important as climate change worsens.<sup>34</sup>

#### 3.2 Law Reform

A common and sometimes singular objective of strategic litigation is to change the law.<sup>35</sup> That can be direct—for example, through the creation or amendment of a precedent by a court as a result of the litigation. It can also be indirect—for example, through the case bolstering a social movement that puts pressure on the legislature to pass or amend legislation.<sup>36</sup> New legislation can then form the basis of



further strategic litigation. Accordingly, law reform and litigation can be complementary strategies in the pursuit of action on climate change. The recent enactment of significant climate legislation in the U.S. State of Vermont, known as the Climate Superfund Act,<sup>37</sup> demonstrates the power of law reform in the context of climate change action. The act will require responsible parties, namely fossil fuel companies, to provide compensatory payments for the climate change harms to which they have contributed through their operations. At the time of writing, legislators in the States of New York, California, Maryland, and Massachusetts have proposed legislation similar to Vermont's Climate Superfund Act. However, one of the benefits of strategic litigation is that it can be pursued in the absence of law reform efforts, and as such there are many legal avenues that can be used now to promote action on climate change. This handbook explores a variety of these legal avenues in Parts 5 and 6.

#### 3.3 Strategic Climate Litigation and the Protection of Children and Future Generations

#### 3.3.1 Definition and overview of climate litigation

The definition of *climate litigation* is not settled.<sup>38</sup> The most common definition, however, is that climate litigation consists of cases brought before judicial and quasi-judicial bodies that involve material issues of climate change science, policy, or law.<sup>39</sup> There have been over 2,600 climate cases filed since the 1980s, and around 70 percent of these were filed after 2015, the year the <u>Paris Agreement</u> was adopted.<sup>40</sup> Historically, most cases were filed by individuals and civil society groups.<sup>41</sup> That trend has continued—in 2023, more than 70 percent of climate cases filed involved individuals, civil society organizations, or both as plaintiffs.<sup>42</sup> Historically, these cases have focused on the accountability of governments, though strategic climate litigation is increasingly concentrating on

the obligations of companies.<sup>43</sup> The call for accountability of these actors, including financial actors, resonates with the biblical concept of justice: "Anyone, then who knows the right thing to do, and fails to do it, commits sin" (James 4:17). As such, underpinning the legal obligation of governments and companies to respond to climate change is a moral obligation to act in ways that support sustainability and the common good.

The United States is the jurisdiction with the highest number of documented climate cases, with 1,745 cases in total and 129 new cases filed in 2023.<sup>44</sup> The figure on page 9, extracted from Setzer and Higham's *Global Trends in Climate Change Litigation: 2024 Snapshot*<sup>45</sup> shows the number of climate cases that have been filed in each jurisdiction as of June 2024.

Despite the large volume of climate cases filed to date, it is difficult to describe the systemic impacts of climate litigation with precision, particularly over the long term. <sup>46</sup> Given that climate litigation is a relatively recent phenomenon when compared with other areas of law, research is under way to conceptualize and measure the impacts of climate litigation to allow future cases to become more strategic, efficient, and effective.

An example of a potentially impactful type of climate litigation is the "turning off the taps" cases.<sup>47</sup> These cases seek to challenge the flow of finance to projects and activities that are not aligned with climate action.<sup>48</sup> This is a significant issue, as the continued financing of fossil fuel projects and firms is slowing the energy transition and worsening climate change.<sup>49</sup> Notably, banks have provided approximately <u>7 trillion USD to fossil fuel firms</u> following the <u>Paris Agreement</u> in 2015.<sup>50</sup> Partly in response to this outpouring of capital from the financial sector into the fossil fuel sector, 33 "turning off the taps" cases have been filed since 2015, with 6 filed in 2023.<sup>51</sup>

#### 3.3.2 Intergenerational equity as a keystone concept in climate litigation

Intergenerational solidarity is not optional, but rather a basic question of justice, since the world we have received also belongs to those who will follow us. (Pope Francis)

Intergenerational equity concerns the responsibility of the present generation to manage natural resources and the environment in a way that does not compromise the ability of future generations to meet their needs.<sup>52</sup> It is a concept rooted in international law and the notions of sustainability and long-term environmental stewardship. For example, Article 3(1) of the <u>United Nations Framework Convention</u> on Climate Change (UNFCCC) states that the parties to the UNFCCC should "protect the climate system for the benefit of present and future generations of humankind."53 Similarly, the preamble of the Paris Agreement acknowledges that parties to the agreement should, when taking action to address climate change, respect, promote, and consider their obligations with respect to intergenerational equity.<sup>54</sup> This was then reflected in the 2019 Intergovernmental Declaration on Children, Youth and Climate Action that was signed at COP25 in Madrid.55

Child claimants are particularly well-placed to make legal claims about intergenerational equity given their evident moral authority on the issue.<sup>56</sup> While research suggests that such arguments have not yet been used to their full potential in climate litigation,<sup>57</sup> intergenerational equity arguments have been highly effective in a significant number of cases to date.<sup>58</sup>

#### 3.3.3 Leading examples of climate cases involving young people

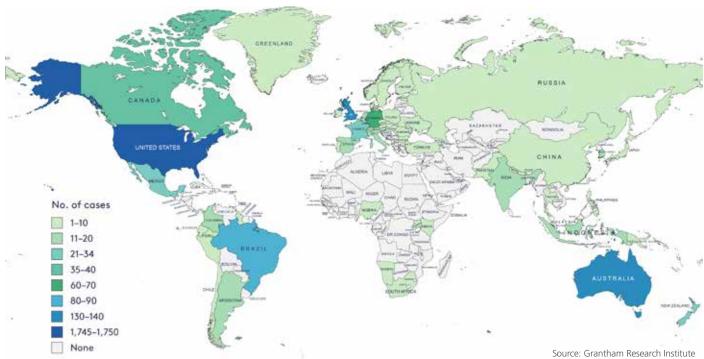
Children and young people have been key plaintiffs in many strategic climate cases across the world. <sup>59</sup> At the time of writing, approximately 70 climate cases listed in the Sabin Center Climate Change Litigation database involve or have involved youth claimants. Broadly, these cases fall into three categories based on their particular focus: (1) insufficient efforts to reduce carbon emissions and meet climate commitments; (2) insufficient efforts to implement mitigation and adaptation measures; and (3) specific regulatory approvals that are expected to have dramatic climate impacts. <sup>60</sup>

Two significant youth-led climate cases are the Colombian case of *Future Generations v. Ministry of Environment* and the pending South African case of *Africa Climate Alliance v. Minister of Mineral Resources & Energy.* 

Future Generations v. Ministry of Environment was a ground-breaking case in Colombia where a group of 25 young plaintiffs sued the government for failing to curb deforestation in the Amazon, which they argued violated their constitutional rights to a healthy environment. The plaintiffs contended that the government's inaction on deforestation contributed to climate change, threatening their future and the rights of future generations. In April 2018, Colombia's Supreme Court ruled in favour of the plaintiffs, declaring that the Amazon was a "subject of rights." The court ordered the government to create and implement action plans to reduce deforestation. This case was significant for recognizing the legal rights of nature and future generations in the context of climate change.

In <u>Africa Climate Alliance v. Minister of Mineral</u> <u>Resources & Energy</u> (the #CancelCoal case) three South African civil society organizations—African Climate Alliance, Vukani Environmental Justice Movement in

#### Global Trends in Climate Change Litigation: 2024 Snapshot



Action, and groundWork Trust—brought a constitutional challenge in November 2021 to the government's decision to procure 1500 MW of new coal-fired power. Represented in this ongoing case by the Centre for Environmental Rights, the claimants contend that the plan breaches constitutional rights, including the rights to life, dignity, equality, and a safe environment, and fails to prioritize the best interests of children. They argue that South Africa's reliance on coal significantly contributes to its position as one of the world's largest greenhouse gas emitters.

The case also challenges the 2019 Integrated Resource Plan, supported by expert analyses highlighting the adverse health, environmental, and economic impacts of coal projects. The claimants assert that renewable energy provides a viable and cost-effective alternative. Delays caused by the government withholding documents have extended the proceedings, but after the submission of supplementary affidavits in September 2023, the case remains pending, with the government's response still awaited. This case seeks to prevent further coal procurement and uphold South Africa's constitutional and international climate commitments, particularly those of safeguarding children's welfare and intergenerational equity.

Such youth-led climate litigation efforts have been supported by a number of organizations dedicated to climate justice for children and young people. For example, in the United States, <u>Our Children's Trust</u> have supported many groups of children and young people to bring climate litigation—including the case of <u>Held v. Montana</u>—to have their voices heard, and to protect their right to a stable climate.

Since the 1970s, the WCC has similarly been a key player in climate justice movements at grassroots, regional, and global levels. In 2015, the WCC partnered with UNICEF to develop the <u>Churches' Commitments to Children</u>. One key pillar of that programme focuses on climate justice efforts for and with children and adolescents. The WCC has also co-organized discussions with legal experts regarding the protection of children's rights through climate litigation. Additionally, in global partnership strategies, the WCC has spearheaded campaigns on climate-responsible banking, mapped research on the impacts of climate change on children's physical and psychological well-being, and advocated for the recognition of climate destruction as a form of violence against children.

It is important to note that supporting children's participation in strategic litigation can present risks to their mental health and may risk traumatizing or re-traumatizing children through the re-enactment and evidencing of climate harms.<sup>63</sup> Awareness and mitigation of these risks is a critical component of ethical mobilization and legal work.<sup>64</sup> Even without involving themselves in climate litigation, young people across the planet experience high levels of anxiety about climate change. 65 Research co-produced by the WCC has made similar findings, observing that climate change is "a form of structural violence against current and future generations."66 Yet, by participating in a process where their feelings and views are heard, respected, and acted upon by people in positions of power, children's involvement in climate litigation has the potential to reduce and protect against climate anxiety.<sup>67</sup> Accordingly, the impacts of climate litigation upon child participants are highly context-specific, justifying a precautionary approach and an ethic of care.

#### 3.3.4 Children and future generations face issues of standing

In any legal case, the person or group bringing the case must show that they are legally entitled to bring it. In many jurisdictions, this entitlement is called *standing*. Standing requirements differ across jurisdictions, with some jurisdictions, such as those in the United States, taking a strict approach to determining who is entitled to bring a case.

As a claimant, establishing standing in the context of climate litigation can be difficult. For instance, it can be challenging for a claimant to show that they have a sufficient interest in the issue or have suffered (or will suffer) harm due to the action or omission that is the focus of litigation. The legal requirement of standing often poses a particular obstacle to young people and future generations in the context of climate litigation. For example, several youth-led climate cases have been dismissed on the basis that the plaintiffs were unable to sufficiently demonstrate that they had suffered injury or were likely to. 69

Future generations are particularly impacted by standing rules, as laws tend not to recognize unborn people as rights-holders capable of being involved in litigation. However, in some instances—such as a recently-filed suit alleging that the Korean government breached its climate obligations—unborn people have been considered plaintiffs. Nonetheless, in many jurisdictions, whether or not future generations can be said to have standing in climate cases is a matter of ongoing legal contestation. To avoid this problem, climate litigation has often involved young children who, by nature of their age, are anticipated to suffer similar harms to future generations as a result of climate change. Harms to children are no less important than harms to adults. As all human beings are created in the image of God (Imago Dei), all humans have inherent dignity and worth.

#### 3.3.5 Litigation guardians can assist children and adolescents in bringing claims

In some situations, children can be plaintiffs only where they have a litigation guardian. For example, in the case of *Sharma v. Minister for the Environment*, the youth plaintiffs were represented by their litigation guardian, <u>Sister Marie Brigid Arthur</u>. That case concerned the issue of whether the Australian Environment Minister owed a duty of care to consider the welfare of Australian children when deciding whether or not to approve an application for a coal mine. The children were successful at first instance but ultimately lost on appeal to the Full Federal Court of Australia. Nonetheless, the case demonstrated the utility of youth-led strategic climate litigation and the facilitative role that litigation guardians can perform to support children and the protection of their legal rights.

#### 3.3.6 Protecting children involved in climate litigation

"Speak out for those who cannot speak" (Prov. 31: 8–9).

Advocating for the interests of those unable to advocate for themselves, such as children, can be an act of love and faith. Pursuing legal strategies can be one such form of advocacy. However, in seeking to protect children from the worst impacts of climate change, it is necessary to be cautious about their involvement in litigation, minimizing the risk that they may be negatively impacted by the process. <sup>74</sup> Of particular concern are the potential consequences for children's mental health as a result of participating in litigation.

The Advancing Child Rights Strategic Litigation global research project has established key principles in this regard. That three-year project explored how litigation has been used to support children's rights and developed a model of strategic litigation that respects children's rights. Those key principles include ensuring that the legal work is always in the children's best interests; engaging children in agendasetting and characterization of the case; and supporting children in halting litigation at any point in the process. Subsequent to litigation, it is necessary to provide ongoing support to children involved, to inform them of subsequent developments, and to invite them to participate in follow-up activities to judgments, rulings, and decisions.

# Climate Litigation Case Studies and Taking Action

This section delves into three case studies representing different types of climate litigation from across the globe. While distinct in their jurisdictions, case theories, and remedies, these cases demonstrate the power of young people using the law to address climate change and to hold governments and financial institutions accountable.



#### 4.1 Do-Hyun Kim et al. v. South Korea

In March 2020, 19 South Korean youth activists filed a constitutional complaint against the government, arguing that the Framework Act on Low Carbon, Green Growth (2010) failed to adequately address climate change and violated their fundamental rights under the South Korean Constitution. Specifically, they claimed the insufficient greenhouse gas reduction targets endangered their right to a healthy environment (Article 35), the right to life, and the state's obligation to prevent disasters. The youth activists argued that the government's 2030 target—a 24 percent reduction in emissions compared to 2017 levels—was insufficient to meet international climate standards and posed a disproportionate burden on future generations.

During four years of legal proceedings, the activists supplemented their case with evidence, including international climate science and examples of severe climate impacts in South Korea. They argued that the state had failed to uphold its obligations under the Constitution by not enacting adequate and effective climate legislation nor providing a legally binding framework for greenhouse gas reductions between 2031 and 2049.

On 29 August 2024, the Constitutional Court issued a historic decision. It unanimously ruled that Article 8 Paragraph 1 of the Framework Act on Carbon Neutrality and Green Growth (2021) violated the right to a healthy environment by failing to prescribe reduction targets or plans beyond 2030, which delayed necessary climate mitigation

Environmental activists, Do-Hyun Kim et al. v. South Korea.

efforts. The court ordered the National Assembly to amend the law by 28 February 2026. The ruling also established key principles for climate legislation: state measures must align with South Korea's fair share of global efforts, avoid undue burdens on future generations, and be grounded in a robust legal framework ensuring continuous emissions reductions.

The court further criticized the government's 2030 Carbon Neutrality Plan, highlighting discrepancies in its reduction methodology, which counted net emissions for the target year but gross emissions for the baseline year. This decision marked a significant moment in climate litigation in Asia, as the court formally recognized the state's constitutional obligation to mitigate and adapt to climate change. It also emphasized the necessity of legislative action to protect current and future generations, setting a precedent for stronger climate governance in South Korea.

#### 4.2 McVeigh v. Retail Employees Superannuation Trust (REST)

The <u>McVeigh v. REST</u> case is a landmark example of climate litigation targeting financial institutions. In July 2018, Mark McVeigh, a member of the Australian pension fund Retail Employees Superannuation Trust (REST), filed suit in the Federal Court of Australia. He alleged that REST violated the Corporations Act 2001 by failing to disclose adequate information about climate change risks and its strategies for managing them. McVeigh also claimed that REST breached the Superannuation Industry (Supervision) Act 1993 (SIS Act), which requires trustees to act with care, skill, and diligence in the best interests of beneficiaries. He argued that prudent management would have included climate risk analysis, aligned with global standards such as the Task Force on Climate-Related Financial Disclosures (TCFD).

McVeigh sought declaratory and injunctive relief, asserting his entitlement to information to make informed decisions about the fund's financial management. The court recognized the case as raising significant public interest issues about the role of superannuation trustees in addressing climate risks.

In November 2020, just before trial, the parties reached a groundbreaking settlement. REST acknowledged that climate change presents material financial risks and committed to a series of actions; these included achieving a net-zero carbon footprint by 2050; integrating TCFD-aligned reporting; and ensuring that investee companies disclose climate-related risks. REST also agreed to enhance transparency by publicly disclosing its portfolio holdings.

This case set a critical precedent for financial institutions, demonstrating that climate-related risks are material financial

risks and must be addressed as part of trustees' fiduciary duties. The settlement underscores the growing scrutiny on institutional investors' climate strategies and the potential for litigation to catalyse accountability and systemic change in financial governance. Importantly, the case achieved its desired outcome without having to go to trial, which demonstrates the ability of strategic litigation to be effective in changing corporate behaviour without the need to win in court.

#### 4.3 Held v. Montana

Held v. Montana was a landmark legal case in which a group of 16 young plaintiffs sued the state of Montana, arguing that its promotion of fossil fuels violated their constitutional rights to a clean and healthy environment. The plaintiffs claimed that the state's energy policies exacerbated climate change, endangering their future. Following a seven day trial in June 2023 a Montana court ruled in favour of the youth in August 2023, recognizing that the state's actions contributed to climate change and thus violated their rights under the Montana Constitution. This case marked the first time a US court ruled, following a trial, that a government had a constitutional obligation to protect citizens from climate change.

The <u>Held v. Montana</u> case represents a historic victory in climate litigation, marking the first U.S. court decision to declare government laws unconstitutional for violating a state's constitutional right to a clean and healthful environment. Filed on 13 March 2020 by 16 Montana youth aged 2 to 18, the plaintiffs argued that state policies, particularly the Montana Environmental Policy Act (MEPA) Limitation, barred state agencies from considering greenhouse gas (GHG) emissions in environmental reviews, exacerbating climate change and violating their constitutional rights.

Judge Kathy Seeley of the Montana First Judicial District Court ruled in August 2023 that the MEPA Limitation unlawfully restricted environmental reviews and contributed significantly to climate harms. The court emphasized the scientific consensus on anthropogenic climate change and highlighted the specific, acute injuries suffered by the youth, including physical, mental, and cultural impacts. Notably, it recognized climate anxiety as a legitimate injury. The court concluded that Montana's greenhouse gas emissions were substantial and causally connected to the plaintiffs' injuries. The plaintiffs' reliance on Montana's constitutional provision



guaranteeing environmental rights was pivotal. This case demonstrates the potential of state-level constitutional claims to advance climate accountability, circumventing federal preemption doctrines. While the ruling permits state agencies to consider GHG impacts in project evaluations, and requires it in certain instances, it stops short of mandating specific mitigation measures, leaving room for legislative discretion and future appeals. However, the ruling also made clear there is already an unconstitutional level of GHG emissions in the atmosphere and each additional ton of climate pollution exacerbates plaintiffs' injuries and further violates their constitutional right. The implications of such a ruling are that Montana cannot take actions that further increase its GHG emissions and must begin decarbonizing its energy sector, which plaintiffs proved at trial was technically and economically feasible.

In December 2024, following the state's appeal, the Montana Supreme Court affirmed Judge Seeley's order in full. The Supreme Court held that Montana's Constitution protects the right to a stable climate system (becoming the second state supreme court to declare such a right, with Hawai'i being the other). The Supreme Court also rejected the state's argument that Montana's emissions are insignificant and held that, regardless of what other governments do, Montana has a constitutional duty to reduce its GHG emissions to protect Montana's children and youth.



Beyond its legal significance, <u>Held v. Montana</u> is a testament to the courage and resilience of youth in demanding climate action. It signals growing judicial receptiveness to scientifically grounded climate claims and inspires similar challenges in jurisdictions with comparable constitutional provisions.

#### 4.4 Steps to Taking Legal Action

Climate litigation is one of several ways in which individuals and groups can seek to achieve climate justice and respond to the climate emergency. While climate litigation varies significantly in nature and form, there are general steps that individuals without legal training can take if they are interested in pursuing climate litigation. The following flowchart sets out four such steps:

#### Step 1: Understand Your Legal Basis and Standing

- Identify how the government or corporation has contributed to climate change and determine if you are directly affected or have standing to bring the case.
- Research similar cases to understand the legal arguments and precedents.

### Step 2: Build a Strong Support Network

- Collaborate with experienced solicitors, barristers, NGOs, and advocacy groups specializing in climate or public interest law.
- Engage climate scientists, economists, and other experts to provide evidence for your case.

#### Step 3: Gather Evidence and Prepare

- Collect proof of harm caused by climate change, linking specific actions or inactions of the defendant to the impacts.
- Use credible scientific data and clearly define what you are seeking (e.g., policy changes, financial compensation, or emissions reductions).

#### Step 4: Engage Publicly and Navigate Legal Processes

- Raise awareness through media or campaigns to gain public support and draw attention to your case.
- Familiarize yourself with the legal process, jurisdiction, and expected timelines, while preparing for potential opposition.

# The Strategic Importance of Climate Litigation Focusing on Financial Actors

#### **Key Insights**

- Strategic climate litigation targeting financial actors can reduce finance flows to fossil fuel companies, leading to a reduction in fossil fuel extraction and consumption and declining GHG emissions.
- Climate litigation that holds financial actors accountable can be a circuit breaker, securing binding outcomes not currently achieved by voluntary emission reduction initiatives.
- Successful climate litigation targeting financial actors has the potential to drive systemic change in the highly interconnected financial system, thereby disrupting a vast number of fossil fuel firms.
- Litigation targeting financial actors is an emerging field within climate litigation, presenting as yet unrealized legal opportunities for climate accountability.
- Identifying financial actors' "financed emissions" is a helpful method of understanding their contribution to the climate emergency and developing climate litigation targets.

#### 5.1 Theory of Change Behind Litigation Targeting Financial Actors

Like all forms of strategic litigation, strategic climate litigation is more effective when founded in a theory of change. A theory of change is a descriptive theory about how a specific intervention, or set of interventions, is expected to create a specific change based on evidence. In this part, we explain the theory of change used in this handbook and the importance of using strategic climate litigation to hold financial actors accountable. For the purposes of this handbook, the broad theory of change is that strategic climate litigation can reduce the extent to which financial actors finance fossil fuel companies. If that occurs, net fossil fuel extraction and consumption will decrease and global GHG emissions will decline, reducing the harms that climate change will cause to people in the near and distant future.

This theory of change recognizes, as explained in Part 2, that climate change is primarily a problem of fossil fuels. As explained here, strategic climate litigation can be used to reduce the extent to which financial actors finance fossil fuel companies. If that occurs, fossil fuels are likely to become less price-competitive with renewable energy technologies and thus lose market share. Such changes would reduce the value of fossil fuel assets and firms and increase the pace of the energy transition and progress toward net zero. At the contract the pace of the energy transition and progress toward net zero.

This theory of change, focusing primarily on financial actors, is important for three key reasons.

**First**, in the absence of climate litigation, financial actors are likely to continue on a business-as-usual basis. To date, financial actors have made many voluntary commitments to align their activities with sustainability goals, such as achieving net zero emissions.82 However, the empirical evidence demonstrates that these voluntary commitments have not meaningfully changed the behaviour of financial actors. 83 This is a significant problem, given that financial actors continue to provide trillions of dollars to the fossil fuel industry.<sup>84</sup> The ongoing funding of fossil fuel firms allows for the continued extraction of fossil fuels and extends the useful lives of fossil fuel assets. It means that fossil fuels can be price competitive with cheaper and cleaner sources of energy, such as wind and solar. In short, financial actors' funding of the fossil fuel industry slows the energy transition and makes climate change far worse. The relative inaction of financial actors on climate change is a particular problem where their announcement of voluntary commitments delays the enactment of government regulations,85 and they subsequently soften or scrap their sustainability targets. 86 Consequently, as a form of regulatory intervention, 87 strategic climate litigation represents a possible circuit breaker that could meaningfully change the extent to which financial actors finance fossil fuel firms.

**Secondly**, using strategic climate litigation to hold financial actors accountable has the potential to create systemic effects. The financial system is highly interconnected, and some large financial actors have many fossil fuel firm clients. Consequently, a successful legal case could disrupt

a vast number of fossil fuel firms and change the financial values of their products and assets. Put differently, a targeted legal intervention that increases the costs of doing business for fossil fuel firms could foreseeably have significant system-level knock-on effects, for example, making renewable energy technologies cheaper than fossil fuels. 88 Accordingly, a focus on financial actors offers a rare opportunity for systemic impact that could be unrealizable through the targeting of individual fossil fuel firms.

**Thirdly**, financial actors' contributions to the climate emergency have been historically under-scrutinized relative to those of fossil fuel firms, though that is slowly changing. So Consequently, there are significant legal opportunities to hold financial actors accountable.

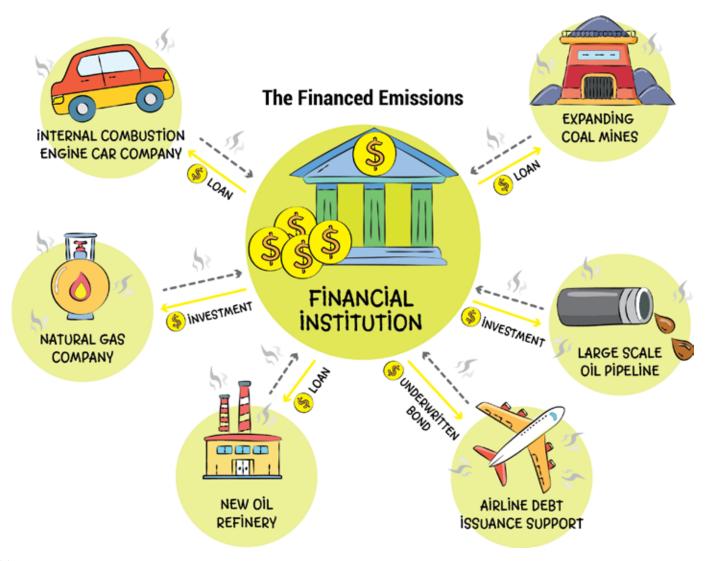
Accordingly, while the present emissions trajectories of financial actors may seem bleak, there is potential for transformation. Strategic climate litigation can serve as a catalyst for change, prompting financial institutions to reevaluate their roles and responsibilities. This aligns with the biblical belief in the possibility of redemption, where individuals and organizations can make amends for past actions and contribute to a more sustainable and just future: see 2 Chronicles 7:14.

#### **5.2 Financial Actors Contribute to Climate Change Through Their Financed Emissions**

"Whoever is faithful in a very little is faithful also in much, and whoever is dishonest in a very little is dishonest also in much" (Luke 16:10).

This text stresses the importance of accountability in all actions, no matter how small. To hold financial actors accountable for their contributions to climate change and consequent climate harms, it is useful to understand the contribution of these firms to the climate emergency. One method of doing so is calculating firms' financed emissions. Financed emissions are indirect or *scope 3 emissions* associated with a firm's investments. Such financed emissions are many hundreds of times larger than a financial institution's operational emissions. Therefore, the amount of financed emissions provides an evidential foundation that can form the basis of legal action. 91

Another measure that can be used to assess a financial institution's contribution to climate change is to calculate its *economic emissions intensity*. This can be calculated by dividing a firm's financed emissions by its assets under management.<sup>92</sup> By better understanding how financial actors contribute to the climate emergency, efforts to encourage greater accountability can be more directed and efficient, and strategic litigation targets can be identified.



# 6 How Financial Actors Can Be Held Accountable Through Climate-Related Legal Interventions

#### **Key Insights**

- Climate litigation focusing on financial actors varies in risk, objectives, and resources, with some cases aiming for wider systemic change.
- Legal strategies include tort, public law, and administrative law claims, holding financial institutions accountable for funding carbon-intensive industries.
- High-profile cases like *Milieudefensie v. ING Bank* and *McVeigh v. REST* set precedents for accountability over inadequate climate action.
- Emerging areas, such as claims of greenwashing and shareholder activism, provide additional mechanisms to challenge financial actors.
- International courts—such as the ICJ, IACtHR, and ITLOS—clarify climate obligations for states and corporations, guiding future mitigation efforts.
- Developments like the <u>United Nations Committee on the Rights of the Child General Comment 26</u> bolster the legal foundation for climate litigation and offer hope.

#### **6.1 Different Types of Climate Litigation Have Different Risk Profiles**

As the following assessment demonstrates, climate litigation comes in a wide variety of forms. Key variables include the parties to the proceeding, the parties' objectives, the jurisdiction, the relevant legal framework, the cause(s) of action, and the remedies sought. Cases also differ in the extent to which they are strategic, the extent to which they aim to create change broader than the plaintiff's direct interests and beyond the judicial remedies available to them.<sup>93</sup>

Moreover, cases differ on the resources—including funding, time, and expertise—necessary to bring them to fruition. For example, using the latest available climate science to develop novel causation and attribution claims in tort law in a global North jurisdiction requires significant resourcing relative to filing an OECD National Contact Point complaint regarding a multinational corporation. The relative reward in each case differs significantly, presenting a dilemma for civil society groups and other potential plaintiffs contemplating climate-related legal strategies.

Climate cases, therefore, present different risk profiles: that is, the probability of attaining the desired objective(s) through litigation will differ among climate cases. However, as in financial markets, that risk is generally correlated with greater expected return in well-designed litigation. The other side of the coin is that climate cases also give rise to differing risks of backlash—unintended negative consequences that defy the objectives of the litigation.<sup>94</sup> These risks are not purely legal; in fact, they can often be reputational, political, and social, making them difficult to identify and evaluate prior to litigation being brought. Therefore, each climate case carries a risk that it will not achieve its objectives, as well as a risk that it will promote backlash. Accordingly, these risks must be considered and evaluated when exploring climaterelated legal strategies for protecting children and holding financial institutions accountable for their contributions to climate harm. This is best done in collaboration with legal professionals experienced in climate litigation, who can advise on the risks and opportunities connected to a particular case strategy.

Generally, legal strategies that require fewer resources, rely upon existing legal doctrines, and do not have a high profile are least likely to cause backlash. Further, the focus on existing legal doctrines that are familiar to the relevant legal culture, as well as the use of well-accepted forms of evidence and reasoning, are correlated with success in the courtroom. 95

It is important to note that success in the courtroom is not the only way in which the impact of a climate case can or should be understood. Often the way in which a climate case is portrayed, the narrative that is built around it, and the way it influences social and political discourse are highly significant. Accordingly, a high-profile case that loses can still represent a strategic win by advancing a particularly favourable narrative about climate change and the moral obligations of those who have contributed to it most. 97

#### **6.2 Parties in Climate Litigation Involving Financial Actors**

There is a wide range of potential targets for litigation directed at financial actors. **Commercial and investment banks** that finance fossil fuel companies have already been the focus of litigation in a number of jurisdictions. For example, in the 2024 case of *Milieudefensie v. ING Bank*, the Dutch bank ING was sued for insufficient climate action. One charge was the failure to have a GHG reduction plan in place in relation to its scope 3 or "financed emissions." <sup>98</sup>

Asset managers and pension funds have also been the focus of litigation on the basis that their investments in carbon-intensive industries do not take climate risks into account. The case of <u>McVeigh v. REST</u> in Australia was brought with the intention to hold the pension fund REST accountable for violating its fiduciary duties by not disclosing relevant climate-change-related risks or developing plans to address those risks. The case was settled in the claimant's favour.

Cases have also been filed targeting **export credit agencies**, such as the case of *Friends of the Earth v. UK Export Finance*, which challenged the UK export credit agency's decision to provide \$1 billion in funding to a liquified natural gas project near Mozambique.

Claims regarding multilateral development banks are also possible, such as in the case of <u>ClientEarth v. European Investment Bank</u>, where ClientEarth successfully argued that the EIB failed to follow proper environmental review processes when financing a biomass plant. As an emerging area, we are likely to see cases in the future targeting insurers, credit ratings agencies, central banks, financial regulators, private equity and venture capital, large institutional investors, and sovereign wealth funds.

Claimants in cases targeting financial actors are varied depending on the facts of the case. They may be individuals, communities, NGOs, NGO coalitions, consumers, shareholders, affected beneficiaries, faith groups, governments, or other companies.

#### 6.3 Domestic Climate-Related Legal Strategies

#### 6.3.1 Public law

#### **Human rights claims**

The Bible teaches the importance of acting justly and protecting the most vulnerable:

He has told you, O mortal, what is good; and what does the Lord require of you, but to do justice, and to love kindness, and to walk humbly with your God? (Micah 6:8).

The King will answer them, "Truly I tell you, just as you did it to one of the least of these who are members of my family, you did it to me" (Matt. 25:40).

Such teachings reinforce the moral and theological argument that inadequate climate action is a violation of human rights. In law, domestic human rights claims in climate litigation focus on challenging government or corporate action (or inaction) based on the argument that the act (or omission) violates fundamental human rights protected by national laws, constitutions, or international treaties. This is one of the most widespread forms of climate litigation, with some commentators identifying a "rights turn" in climate litigation in recent years.<sup>99</sup> These cases assert that inadequate climate policies or failure to address climate change infringe upon rights such as the rights to life, health, private and family life, and the right to a clean, healthy, and sustainable environment. 100 Similarly, human rights claims can be brought on the basis that the harms of climate change will be discriminately and wrongfully borne by children and young people. 101 Policies that fail to adequately address climate change, either for inadequate mitigation or adaptation measures, could violate the prohibition on discrimination that exists in many legal systems, providing an opportunity for youth-led climate litigation.<sup>102</sup>

By framing climate change as a human rights issue, plaintiffs have argued that governments have a legal obligation to protect these rights through effective climate action and regulation. These cases often seek judicial intervention to compel governments to adopt more stringent climate measures or address the human rights impacts of climate change. They emphasize the duty to uphold rights and ensure environmental sustainability for current and future generations.

Some examples of key successful climate cases relying on human rights claims include <u>Leghari v. Federation of Pakistan</u> and <u>Neubauer v. Germany</u>. In 2015, Asghar Leghari, a Pakistani lawyer and farmer, filed a climate case against the national government for its failure to implement its climate change policies. Leghari argued that, given the severe impacts of climate change on his farming livelihood, the government's inaction violated his fundamental rights to life, dignity, and property, as protected by the Pakistani Constitution. In 2018, the Lahore High Court ruled in favour of Leghari, recognizing the government's obligations to address climate change. The court ordered the government to implement the National Climate Change Policy and the Framework

for Implementation of Climate Change Policy. The court also established a Climate Change Commission to oversee the execution of these policies, marking a significant judicial acknowledgment of climate change as a human rights issue and setting a precedent for environmental accountability in Pakistan. Due to the success of the human rights arguments, as well as the unusual retention of supervisory jurisdiction over the Climate Change Commission, *Leghari v. Federation of Pakistan* is considered a landmark decision in climate law globally.<sup>103</sup>

In Neubauer v. Germany, a group of young plaintiffs, including Sophie Neubauer, challenged the German government's climate policies, arguing that they were insufficient to meet the country's obligations under the Paris Agreement and thus violated their constitutional rights. The plaintiffs claimed that the Federal Climate Protection Act of 2019—which set emissions reduction targets only up to 2030—failed to adequately protect their rights to life, health, and property because it postponed the burden of drastic emissions reductions to future generations. In 2021, the German Federal Constitutional Court ruled in favour of the plaintiffs, declaring that the climate law was partially unconstitutional because it lacked sufficient provisions for emissions reductions beyond 2030. The court ordered the government to amend the law by the end of 2022, ensuring that the burden of climate action is more evenly distributed across generations, making this case a significant step in the global recognition of intergenerational equity in climate law. 104

#### **Easiest strategy**



#### Administrative law claims

Administrative law claims in the context of climate litigation involve legal challenges brought to hold government agencies or officials accountable. The argument is that their actions or inactions violate existing environmental laws, regulations, or constitutional provisions. These claims typically assert that a government entity has either failed to fulfil its statutory obligations, overstepped its legal authority, or made decisions that are arbitrary, capricious, or not in accordance with the law, particularly in relation to climate change policy and regulation. While there are many examples of administrative law being used in the context of climate litigation, two recent cases demonstrate the utility of administrative law claims: the case of *R* (on the application of Finch on behalf of the Weald Action Group) v. Surrey County Council in England and Wales, and the pending South African case of African Climate Alliance v. Minister of Mineral Resources and Energy.

In *R* (on the application of Finch on behalf of the Weald Action Group) v. Surrey County Council, the Supreme Court reviewed whether Surrey County Council's decision to grant planning permission for an oil extraction project at Horse Hill was lawful without assessing the greenhouse gas emissions that would result from the eventual combustion of the extracted oil (scope 3 emissions). The council had confined the Environmental Impact Assessment (EIA) to direct emissions from the project site, excluding the combustion

emissions, which the claimant argued was unlawful under the EIA Directive and the 2017 Regulations. The High Court and a majority in the Court of Appeal had upheld the Council's decision, viewing the inclusion of such emissions as a matter of evaluative judgment. However, in 2024, the Supreme Court, by a 3–2 majority, ruled that the combustion emissions were indeed "indirect effects" of the project that must be assessed under the EIA, rendering the council's decision unlawful. Consequently, future EIAs would be required to consider scope 3 emissions, reducing the likelihood that future fossil fuel projects will be approved in the UK.

In African Climate Alliance v. Minister of Mineral Resources and Energy, several environmental organizations, including the African Climate Alliance, groundWork, and the Vukani Environmental Justice Movement in Action, are challenging the South African government's decision to include new coal-fired power plants in its Integrated Resource Plan for electricity. The plaintiffs argue that this decision violates principles of administrative law by failing to adequately consider the environmental and climate impacts, thus breaching the government's constitutional obligations to protect the environment and the rights to health, well-being, and life. They contend that the decision-making process was flawed, as it did not properly evaluate the compatibility of new coal projects with South Africa's commitments under the Paris Agreement or the potential harm to vulnerable communities. Accordingly, the case illustrates the nexus between human rights and administrative law in the context of climate litigation, as well as the influence of the Paris Agreement on domestic litigation.

#### OECD (Organisation for Economic Co-operation and Development) National Contact Point complaint mechanism

The OECD National Contact Point (NCP) complaint mechanism is a non-judicial grievance process established under the OECD Guidelines for Multinational Enterprises, a set of recommendations for responsible business conduct in areas such as human rights, labour, environment, and anticorruption. Each OECD member country has an NCP, which is responsible for promoting the guidelines and handling complaints, known as "specific instances," against companies allegedly failing to adhere to these standards. The mechanism allows individuals, communities, NGOs, or trade unions to file complaints against multinational enterprises for violations of the guidelines. The NCPs facilitate dialogue, mediation, and conciliation between the parties involved. The aim is to resolve disputes and promote compliance with the guidelines, although the NCPs do not have the power to impose sanctions or legally binding decisions. As a result, non-compliance with a final statement of an NCP does not attract direct penalties but may create reputational and political costs, particularly when paired with an effective campaigning strategy. OECD complaints have the benefit of being relatively inexpensive as they do not require the same levels of funding as multi-year civil litigation.

There are many environmental and climate-related OECD complaints, with two leading examples being <u>BankTrack et al. v. ING</u> and <u>ClientEarth v. BP</u>. In the <u>BankTrack</u> case, NGOs filed a complaint about ING Bank with the Dutch NCP, alleging that the bank had failed to align its policies with the

<u>Paris Agreement</u>. The complaint argued that ING Bank had not taken sufficient steps to reduce its financing of fossil fuel projects, thus contributing to climate change and violating the OECD Guidelines. The NCP facilitated mediation between the parties, ultimately leading ING Bank to commit to integrating climate considerations into its lending practices.

In <u>ClientEarth v. BP</u>, environmental law NGO ClientEarth filed a complaint with the UK NCP regarding BP (one of the world's largest oil companies), for misleading advertising regarding its low-carbon energy investments. The complaint alleged that BP's ads violated the OECD guidelines by presenting a misleading picture of the company's investment in green energy. While BP eventually withdrew the advertisements, the case highlighted the role of the NCP mechanism in addressing corporate greenwashing and promoting transparency in advertising practices.

#### UN Guiding Principles on Business and Human Rights

#### "Defend the weak and the fatherless; uphold the cause of the poor and the oppressed" (Psalm 82:3).

In reflecting on the duty of institutions and leaders to protect those who are vulnerable—much like the <u>UN Guiding Principles on Business and Human Rights (UNGPs)</u>—this psalm emphasizes the state's duty to protect human rights, the responsibility of corporations to respect them, and the need to provide remedies for those harmed by business activities. The UN, through the UNGPs, mirrors the biblical call for justice by providing a framework to hold businesses and governments accountable for their actions, ensuring that the rights of the marginalized and oppressed are upheld.

The UNGPs, endorsed by the UN Human Rights Council in 2011, provide a global standard for preventing and addressing the risk of adverse human rights impacts linked to business activity. The UNGPs are built on three pillars: 1) the state duty to protect human rights by regulating and adjudicating business activities; 2) the corporate responsibility to respect human rights, requiring businesses to avoid infringing on the rights of others and to address adverse impacts with which they are involved; and 3) the need for greater access to remedies for victims of business-related abuses. These principles apply to all states and businesses, regardless of size or industry, and emphasize the importance of due diligence, transparency, and accountability in respecting human rights across all business operations. Submissions alleging breaches of the UNGPs can be made to the <u>UN</u> Working Group on Business and Human Rights at any time.

Two leading examples of legal processes that have relied on the UNGPs are <u>Milieudefensie et al. v. Royal Dutch Shell</u> and the Philippines Commission on Human Rights in its <u>National Inquiry on Climate Change</u>. <u>Milieudefensie</u> is a landmark case where environmental groups and individuals sued Royal Dutch Shell. They argued that the company's business activities were incompatible with global efforts to combat climate change and violated human rights due to the environmental harm they caused. The court applied the UNGPs in determining that Shell had a responsibility to respect human rights by reducing its carbon emissions. The court ordered the company to cut its CO<sub>2</sub> emissions by 45 percent by 2030.<sup>105</sup> While the decision was overturned on

appeal, the court's findings as to the human rights obligations of Shell were upheld.  $^{106}$ 

In the *National Inquiry on Climate Change*, the Philippine Commission on Human Rights initiated an inquiry into the responsibility of 47 of the world's largest carbon producers for human rights violations resulting from climate change. The inquiry, rooted in the UNGPs, examined whether these companies had contributed to climate-related human rights harms, infringing on rights such as the right to life, food, water, and adequate housing. The Commission concluded that carbon majors could be held morally and legally responsible for contributing to climate impacts, emphasizing the importance of business responsibility under the UNGPs to respect human rights and mitigate harmful practices.



#### Enforcement actions by regulators

The climate emergency is seen by financial and commercial regulators (such as central banks and securities authorities) as representing financial risks. <sup>107</sup> Accordingly, many regulators expect firms to treat climate risks like other financial risks. This recognition of climate-related financial risk within regulators creates space for legal strategies that support the efforts of regulators. For example, the European Central Bank recently fined several banks for failing to adequately identify and manage climate risks. Accordingly, a low-risk legal strategy that could be pursued to hold financial institutions accountable would be to prepare detailed complaints about the climate risk management practices of specific financial institutions for regulators.

One area of possible increased regulatory scrutiny of financial institutions' efforts to obscure their climate impacts is consumer protection law. In recent years, the Australian Competition and Consumer Commission has pursued actions targeting a number of companies under the Competition and Consumer Act 2010 for greenwashing by overstating environmental benefits. In the U.S., the Federal Trade Commission has acted against fossil fuel companies for making misleading climate claims, including a recent complaint regarding Chevron filed jointly by Greenpeace, Earthworks, and Global Witness. In Hawai'i, the City and County of Honolulu brought a case against eight carbon majors, including Chevron, ExxonMobil, BP, and Shell, for knowing about the impacts of climate change for decades but hiding that information from consumers and investors. Similarly, in the UK, the Competition and Markets Authority has developed a Green Claims Code, and has targeted vague or exaggerated environmental claims. Enforcement action in 2024 is focused on fashion retailers. 108

Where financial institutions engage in greenwashing, investor and consumer protection laws can be used to hold financial institutions accountable. For example, in 2022, the U.S. Securities and Exchange Commission (SEC) fined Goldman Sachs' asset management arm 4 million USD for ESG policy failures. <sup>109</sup> In particular, the SEC alleged that

Goldman Sachs failed to follow its own policies and procedures with respect to ESG research, leading some securities to be included in investment products without appropriate ESG due diligence being undertaken. Similarly, in 2023, BaFin and the SEC brought a joint investigation into DWS Group (Deutsche Bank) for alleged misstatements regarding ESG investment products. Without admitting or denying the investigation's findings, the asset manager agreed to a cease and desist order, censure, and a 19 million USD penalty in the ESG misstatements action. The Australian Securities and Investment Commission (ASIC) has been similarly proactive, making 47 regulatory interventions to address misleading and deceptive conduct in relation to sustainable finance-related products and services between April 2023 and June 2024. In

#### 6.3.2 Private law

There are a range of domestic private law litigation routes when seeking to hold financial actors accountable, such as actions under tort, company, and financial laws, shareholder actions, consumer protection laws, fraud and misrepresentation claims, contract claims, and fiduciary duty claims. Here, three areas will be considered where there has already been meaningful litigation aimed at holding financial actors accountable.

#### Legal action brought by shareholders

Climate-related legal actions brought by shareholders typically focus on holding corporations—particularly financial institutions and energy companies—accountable for failing to adequately address or disclose climate-related risks. These actions often assert that corporate directors, officers, or the company itself breached fiduciary duties, failed to disclose material risks, or made misleading representations about climate-related issues. Examples of claims alleging a breach of fiduciary duties include <u>McVeigh v. REST</u>, described above in Part 5.2, and *ClientEarth v. Shell*, where ClientEarth, acting as a shareholder, filed a derivative action to hold Shell's board of directors accountable for failing to implement an adequate strategy to meet climate targets in line with the Paris Agreement. ClientEarth argued that the directors were breaching their duties by not adequately managing the company's climate risks. In Abrahams v. Commonwealth Bank of Australia, shareholders filed a lawsuit targeting the Commonwealth Bank of Australia, alleging that it failed to disclose climaterelated risks in its annual report. The shareholders argued that the bank was not properly accounting for its investments in fossil fuel projects and the associated risks.

A recent prominent example of a faith group using their position as shareholders to influence the governance of a financial institution is the <u>Sisters of St Joseph of Peace filing a resolution at the annual general meeting of Citigroup</u>. <sup>112</sup> That resolution called for the board of Citigroup to repent and for a review of the global bank's financing policies around climate change and Indigenous rights after Citigroup invested billions of dollars into oil pipeline companies in recent years.

Beyond formal shareholder litigation, in recent years shareholder activism has also become an increasingly important strategy for climate accountability. Shareholder activism can take various forms, including filing shareholder resolutions, engaging in dialogue with management, and launching public campaigns. A recent example of this type of shareholder activism is pressure the Church of England's Pensions Board put on Volkswagen AG to set stronger emissions reduction targets and to provide public disclosure regarding its climate policy-related lobbying activities. Groups such as ShareAction have also been successful at gaining significant support for climate-related shareholder resolutions. For example, in 2020, ShareAction coordinated with a coalition of investors to file a resolution at Barclays AGM, calling on the bank to phase out its financing of fossil fuel companies, including coal, oil, and gas. The resolution sought to align Barclays' financing activities with the Paris Agreement, and was supported by 24 percent of investors. ShareAction has brought similar or related resolutions or campaigns regarding HSBC, Standard Chartered, BP, and Nestlé.

#### Consumer-led greenwashing claims

"Lying lips are an abomination to the Lord, but those who act faithfully are his delight" (Prov. 12:22).

This biblical verse highlights the importance of honesty and integrity, which is especially relevant in the context of business and financial activities. Greenwashing occurs when companies or financial institutions make false or misleading representations about the environmental benefits of their products, services, or operations, often to capitalize on the growing demand for sustainable investments. Greenwashing directly contradicts the biblical principle of truthfulness. The Bible condemns deceit; consumer protection laws and fraud statutes aim to prevent companies from profiting by misleading the public.

Consumer-led greenwashing claims are a growing area of litigation that can hold financial actors accountable for misleading climate or environmental claims. There have been over 140 greenwashing or "climate-washing" cases filed at the time of writing. 113 Consumers are increasingly using consumer protection laws to challenge these misleading claims. Under these laws, financial institutions can be sued for making exaggerated or unsubstantiated claims about the sustainability or "green" nature of their financial products. Greenwashing claims are also pursued under fraud and misrepresentation statutes, where consumers argue that they were misled into purchasing financial products under the false impression that they were sustainable or environmentally friendly. An example of a successful greenwashing claim using European consumer law is *Fossiel Vrij NL v. KLM*, brought to hold the Dutch airline KLM accountable for misleading advertisement claims under its Fly Responsibly campaign. The program encouraged consumers to buy carbon offsets and emphasized KLM's efforts toward making air travel more sustainable. The plaintiffs argued that KLM's claims were misleading because they created the false impression that its flights were environmentally responsible and that carbon offset programs could fully compensate for the environmental harm caused by air travel.

As is noted above in Part 5.3, regulators are increasingly addressing greenwashing by enforcing consumer laws. For example, in 2024, the Australian Securities and Investment Commission won its first greenwashing trial in <u>ASIC v. Vanguard Investments Australia Ltd.</u> ASIC was able to show that Vanguard had contravened the ASIC Act by making misleading claims about certain environmental, social, and governance (ESG) policies in relation to an index fund. Given the shifting consumer protection regulatory environment, it is likely that climate litigation in this field will continue to grow.

#### Tort claims

"This is what the Sovereign Lord says: I am against the shepherds and will hold them accountable for my flock. I will remove them from tending the flock so that the shepherds can no longer feed themselves. I will rescue my flock from their mouths, and it will no longer be food for them" (Ezek. 34:10 [NIV]).

This passage echoes the role of tort law in climate litigation, which seeks to compel corporations and governments to take responsibility for their harmful actions. Just as the shepherds are held accountable for neglecting their flock, entities contributing to environmental degradation should answer for the damage they have caused to both people and the planet.

Tort law is increasingly being used in this manner. More specifically, tort law-based climate litigation is being used to hold corporations and governments accountable for contributing to the climate emergency and its harmful impacts. In these cases, plaintiffs argue that entities responsible for significant greenhouse gas emissions are liable for damages under tort principles such as negligence, nuisance, and the public trust doctrine. For instance, plaintiffs might claim that a corporation's emissions have directly contributed to environmental harm, public health crises, or property damage, and seek compensation or remedial action. Tort claims in climate litigation often involve complex causation issues, as plaintiffs must establish a link between the defendant's actions and the specific climate-related harms they have suffered. Despite these challenges, tort law provides a legal pathway for addressing the damages caused by the climate emergency, pushing for greater governmental and corporate responsibility for the impacts of the climate emergency.

The leading tort case in common law jurisdictions is the New Zealand case of *Smith v. Fonterra*. In *Smith*, Michael Smith, a Māori leader, brought tort claims against New Zealand's seven largest greenhouse gas emitters, responsible for one-third of the country's emissions. He argued that their activities constituted public nuisance, negligence, and a novel climate duty, claiming that the defendants' emissions would harm him personally, particularly due to rising sea levels, loss of culturally significant sites, damage to fisheries, and health impacts.114 While Smith did not seek damages, he requested that the court issue declarations and mandate emissions reductions. Initially, Smith's claims were struck out, but the New Zealand Supreme Court reversed this, allowing all three claims to proceed to trial. 115 The court ruled that Smith had plausibly identified public rights being interfered with and affirmed that public nuisance did not require illegal activity. 116

Importantly, the court found that causation challenges were similar to historical pollution cases and should be addressed at trial, allowing Smith's case to potentially become the first full climate tort claim heard at trial in a common law jurisdiction.

#### 6.4 Regional Climate-Related Legal Strategies

#### 6.4.1 Regional human rights courts

Regional human rights courts have increasingly been used as forums for climate litigation, leveraging their mandate to protect human rights in order to address the impact of climate change. These courts, such as the European Court of Human Rights (ECtHR), the Inter-American Court of Human Rights (IACtHR), and the African Court on Human and Peoples' Rights, provide a platform for individuals, communities, and NGOs to bring claims to hold states accountable for failing to mitigate or adapt to climate change. They argue that such failures violate fundamental human rights, like the rights to life, health, private and family life, and the right to a clean, healthy, and sustainable environment.<sup>117</sup>

The ECtHR has been a particularly active forum for climate litigation, with 12 cases filed before the court at the time of writing. 118 In 2024, the court's Grand Chamber handed down its first climate-related decisions in three cases: Verein KlimaSeniorinnen Schweiz and Ors v. Switzerland, Carême v. France, and Duarte Agostinho and Others v. Portugal and 32 Others. The KlimaSeniorinnen decision was a landmark victory, holding that Switzerland had breached its positive obligations under the right to private and family life and was under an obligation to protect citizens from the serious adverse effects of climate change on lives, health, well-being, and quality of life. 119 In the Duarte case, six Portuguese youth filed a case before the ECtHR in 2020 regarding 33 European countries, arguing that these governments' insufficient action on climate change violated their rights under the European Convention on Human Rights (ECHR). While the Duarte case was dismissed on procedural grounds, it was a notable example of youth-led litigation before regional courts. With the strong precedent established in KlimaSeniorinnen, a clear basis exists for future youth-led litigation before the ECtHR.

The IACtHR has similarly been a forum that has developed progressive decisions on environmental degradation, climate change, and the rights of Indigenous peoples and other vulnerable communities. <sup>120</sup> In 2017, the court issued an advisory opinion on environmental law, including climate change, which has informed subsequent human rights-based climate cases in other jurisdictions. <sup>121</sup> The IACtHR is generally recognized as being a court that is more open to novel legal arguments, and may therefore be a strategically impactful jurisdiction for future climate litigation.

Looking ahead, regional human rights courts could play a crucial role in setting legal precedents that establish state responsibilities to combat the climate emergency as part of their human rights obligations. These courts can compel states to adopt stronger climate policies, provide remedies for those harmed by climate impacts, and set standards for other regions to follow. By framing climate change as a human rights issue, regional courts can bridge the gap between environmental protection and human rights, making them powerful forums for advancing global climate justice.

#### 6.4.2 Climate litigation before the Court of Justice of the European Union

Since 2005, the Court of Justice of the European Union (CJEU) and its predecessor courts have heard over 60 climate cases. 123 The large majority of these cases have been brought by corporations and governments focusing on the EU Emissions Trading System (EU ETS). Of the 19 climate-related cases not involving the EU ETS, most have had outcomes aligned with climate action. Cases such as Lipidos Santiga v. Commission, which involved a challenge to EU regulations on palm oil biofuels, demonstrate the CJEU's consistent defence of climate-related EU policies. The CJEU delivered a landmark judgment in the case of *ClientEarth v. European Investment* **Bank**, where ClientEarth successfully argued that the EIB failed to follow proper environmental review processes when financing a biomass plant. The CJEU upheld the General Court's ruling in 2023, finding that the EIB and other financiers are subject to scrutiny under environmental law, including the <u>Aarhus Convention</u>. This decision sets a strong precedent for holding financial institutions accountable for their environmental impacts and ensuring they align with the EU's climate objectives under the European Green Deal.

As financial regulations evolve, particularly under the <u>EU's Sustainable Finance Disclosure Regulation (SFDR)</u>, the CJEU will continue to play a key role in enforcing the obligations of financiers to consider climate risks.

#### 6.5 International Climate-Related Legal Strategies

#### 6.5.1 Advisory Opinions on Climate Change Before ITLOS, IACtHR, and ICJ

One of the most significant climate litigation developments in recent years has been a series of three parallel cases, known as advisory opinions, before regional and international courts. Between December 2022 and March 2023, requests for advisory opinions on the obligations of states in relation to climate change were made before the <a href="Inter-American Court of Human Rights">International Court of Human Rights</a> (IACtHR), the <a href="International Tribunal for the Law of the Sea (ITLOS)</a>, and the <a href="International Court of Justice">International Court of Justice</a> (ICJ).

Advisory opinions are a non-binding form of legal proceeding that provide courts with an opportunity to clarify the state of the law in response to specific legal questions. The parallel advisory opinions on climate change before the IACtHR, ITLOS, and the ICJ are an unprecedented judicial consideration of state obligations in relation to climate change by the highest courts in the world, which has profound implications for further litigation at the international, regional, and domestic level, and for climate policy more generally. Collectively, these cases cover a broad array of climate and environmental legal questions, touching on many of the areas identified in this handbook. Further advisory opinions on climate change from these courts are unlikely, and as such, these decisions carry outsized significance in setting the global legal framework for future climate litigation. Of particular relevance for financial actors are the judicial considerations of the obligations of non-state actors, such as corporations, and the obligations of states to provide finance in line with their mitigation and adaptation obligations. Each set of proceedings will be briefly described.

The IACtHR advisory opinion was requested in December 2022 by Colombia and Chile. This request is the most expansive of the three, and seeks clarification on how the American Convention on Human Rights (ACHR) applies to the climate emergency, particularly regarding states' obligations to prevent harm caused by climate change. Key issues considered by the court include the mitigation and adaptation obligations of states, the state duty of prevention, the extraterritorial nature of emissions and human rights obligations, and the obligations to protect vulnerable communities and future generations.<sup>124</sup>

The request asks the IACtHR to provide guidance on how states should align their human rights obligations with international climate commitments, particularly as they relate to mitigation, adaptation, and financial support. Hearings for the case were held in 2024 in Barbados and Manaus, Brazil. Unlike ITLOS and the ICJ, the IACtHR has open standing provisions, meaning that over 300 states, NGOs, communities, research institutions, individuals, and companies made submissions to the court. Many parties advocated for stringent obligations being imposed on corporations, including private financial actors, in addition to emphasizing the need for public finance from developed states to discharge their climate finance obligations under the Paris Agreement. 126

The ruling from this advisory opinion will significantly influence future climate litigation in the Americas and beyond—particularly in light of the influence of the 2017 advisory opinion on the environment issued by the court, which has shaped subsequent decision-making by the IACtHR and UN human rights bodies. A decision is expected in early 2025, and will likely provide a basis for domestic litigation in the Americas and regional litigation before the IACtHR. The focus of such litigation will be, amongst other things, the human rights obligations of public and private financial actors.

The ITLOS advisory opinion was requested in December 2022 by the Commission of Small States on Climate Change and International Law (COSIS), and handed down in May 2024, with over 50 states and intergovernmental organizations making submissions. 127 The focus of the request was states' climate change obligations under the 1982 UN Convention on the Law of the Sea (UNCLOS), which creates ITLOS. While narrower in legal scope than both the IACtHR and the ICJ proceedings, the case concerned whether greenhouse gas emissions constitute marine pollution within the meaning of UNCLOS. In its unanimous decision, the tribunal found that greenhouse gas emissions from land-based and ocean-based sources are a form of marine pollution and must be mitigated, controlled, and eventually eliminated. 128 Article 194 of UNCLOS requires states to take "all necessary measures" to reduce and control this marine pollution, applying a "stringent" standard of due diligence. 129

Importantly, the tribunal found that the obligation to take measures necessary to protect and preserve the marine environment requires states to ensure that non-state actors within their jurisdiction, such as private financial actors, comply with such measures. <sup>130</sup> This opens up the possibility

for litigation to hold states accountable for their failure to guarantee that non-state actors, including private financial actors, are complying with their climate change obligations under UNCLOS and the Paris Agreement. It also provides a basis for pressuring financial actors—on the basis that they are liable to be sanctioned by the states where they are headquartered—to take appropriate climate action.

The advisory opinion proceedings before the ICJ are the most consequential of the three, given the ICJ's status as the World Court and one of the principal organs of the United Nations. The ICJ advisory opinion was unanimously requested by the UN General Assembly at its 77th session through resolution A/77/L.58, after a campaign spearheaded by Vanuatu and Small Islands Developing States (SIDS). The court will be considering two questions. The first relates to the obligations of states to protect the climate system and other parts of the environment from anthropogenic climate change. The second concerns the legal consequences that states face if they are in breach of these international obligations. The questions are notable for their explicit reference to present and future generations and small-island developing states.

The questions also encompass a wide range of relevant laws, such as general and customary international law, international environmental law, international human rights law, the law of the sea, and climate change treaties. This means that the ICJ will have the opportunity to incorporate and harmonize the decisions of the IACtHR and ITLOS, ideally into a durable and coherent set of legal rules that will govern climate law, litigation, and policy in years to come. This has important implications for all financial actors. The case is notable for its wide engagement, with 91 states and intergovernmental organizations having participated in the case, including significant representation from the global South and SIDS. Oral hearings were to commence in the Hague on 2 December 2024, with a decision expected in mid-2025.

#### 6.5.2 Complaints to international human rights bodies

As set out above, climate litigation has been particularly successful in the field of human rights. This is perhaps unsurprising given the intersections between climate and human rights law, with climate change foreseeably impacting the enjoyment of basically all human rights. The relationship between climate change and human rights is also expressed in various sources of international law, including the preamble of the Paris Agreement, which states that parties "should, when taking action to address climate change, respect, promote and consider their respective obligations on human rights." Accordingly, international human rights bodies, such as the UN Committee on the Rights of the Child, the UN Human Rights Committee, and the UN Committee on the Elimination of Racial Discrimination, represent a potentially suitable forum for youth-led climate-related legal strategies.

These bodies have already been active in making a number of significant climate-related decisions. <sup>136</sup> In <u>Sacchi v. Argentina and Others</u>, the UN Committee on the Rights of the Child adopted the approach to extraterritoriality developed by the IACtHR in its 2017 Advisory Opinion. This means that states are legally responsible for the harmful

effects of emissions originating in their territory on children outside their borders. In its <u>General Comment No. 26</u>, the committee went further, setting out several specific obligations for states in the context of climate change in order to protect children's rights. The findings of the UN treaty bodies are therefore a key legal source and a source for hope in the ongoing advisory opinion proceedings. There will be future opportunities for complaints to these bodies both based on their existing decisions and the forthcoming advisory opinions insofar as they relate to children's rights and human rights law.

# Cross-Cutting and Emerging Opportunities for Climate-Related Legal Strategies Focused on Financial Actors

#### **Key Insights**

- The evolving international financial reporting framework creates opportunities for climate-related legal strategies targeting financial actors, making climate action mandatory within institutions.
- EU regulations, including the Corporate Sustainability Due Diligence Directive (CSDDD) and Capital Requirements Directive (CRD VI), require companies to align with a 1.5°C target and integrate climate risks in prudential plans by 2025.
- The IFRS S2 standard mandates scope 1, 2, and 3 emissions disclosures, increasing transparency and enabling more strategic climate litigation.
- Scenario analysis disclosure requirements offer legal avenues to hold institutions accountable if their projections conflict with net-zero commitments.
- Advances in attribution science support direct legal claims against high-emission corporations, as demonstrated in cases like Lliuya v. RWE AG and Asmania et al. v. Holcim, setting a precedent for future climate accountability.

The international regulatory framework governing financial reporting and its relationship with climate change and corporate obligations is in a state of flux. Announced changes to that framework, not yet in effect, are likely to create unprecedented opportunities for climate-related legal strategies focusing on financial actors. Put differently, the emerging international regulatory framework offers hope for a new regulatory normal that mainstreams climate action within financial institutions. Such a structured commitment to justice accords with biblical teaching, as in Deuteronomy 16:20: "Justice and justice alone, you shall pursue, so that you may live and occupy the land that the Lord your God is giving you." This verse emphasizes that justice should not be left to voluntary actions; rather, the pursuit of justice, including corporate accountability for climate harms, should be mandatory.

## 7.1 Mandated 1.5 Degree-Aligned Transition Plans

As climate change regulation moves along the regulatory conveyor belt from voluntary initiatives to hard rules, <sup>137</sup> scrutiny of corporations', including financial institutions', transition plans will likely increase. For example, in the European Union, the <u>Corporate Sustainability Due Diligence Directive (CSDDD)</u> is expected to require certain companies to put into effect transition plans for climate change mitigation. The CSDDD aims to ensure, through "best efforts," that the business model and strategy of the company will be compatible with the transition to a sustainable

economy and with the limiting of global warming to 1.5°C (in line with the Paris Agreement and the objective of achieving climate neutrality as stated in Article 22). What constitutes "best efforts" and what is "compatible" with limiting warming to 1.5°C are ultimately legal questions that are likely to be the focus of future climate litigation. However, there is a relatively long runway to such legal action given that the CSDDD will not apply for approximately three years and will only have full application after five years. Moreover, at the time of writing, the precise content of the CSDDD has not been finalised. This is because the EU Commission is expected to introduce an Omnibus Package in the first quarter of 2025 which may result in amendments to the CSDDD.

## 7.2 Mandated Consideration of Climate Risks in Prudential Plans

Relatedly, in some jurisdictions, financial institutions will be required to develop prudential transition plans that detail how their capital holdings will change in parallel with the transition to net zero. For example, the EU's revised Capital Requirements Directive (CRD VI) includes a new legal requirement for banks to prepare prudential plans to address climate-related and environmental risks arising from the process of adjustment toward climate neutrality by 2050. CRD VI is effective 1 January 2025. This represents a stepchange in the regulation of climate risks within financial institutions by imposing substantive transition risk-based obligations.

## 7.3 Mandated Scope 1, 2, and 3 Emissions Disclosures

Regulations regarding the disclosure of greenhouse gas emissions are also becoming more rigorous across jurisdictions. In June 2023, the International Sustainability Standards Board issued its first two International Financial Reporting Standards (IFRS) Sustainability Disclosure Standards, IFRS S1 General Requirements for Disclosure of Sustainabilityrelated Financial Information and IFRS S2 Climate-related Disclosures. These standards have been endorsed by the Financial Stability Board and the International Organization of Securities Commissions, as well as the International Monetary Fund, the Organization for Economic Co-operation and Development, the World Bank, the Asian Development Bank, and the Network for Greening the Financial System, and are therefore now being implemented globally. 143 As of June 2024, Brazil, Costa Rica, Sri Lanka, Nigeria, and Turkey have announced decisions to use the standard, while Australia, Canada, Japan, Malaysia, and Singapore have or are currently consulting on introducing the standard into their respective regulatory frameworks.144

Relevantly, IFRS S2 Climate-Related Disclosures will require entities to disclose their absolute gross scope 1,2, and 3 emissions. <sup>145</sup> Disclosure of these emissions is likely to assist the governance of climate change and allow climate-related legal strategies to be more strategic and targeted.

## 7.4 Mandated Disclosure of Scenario Analysis Inputs and Assumptions

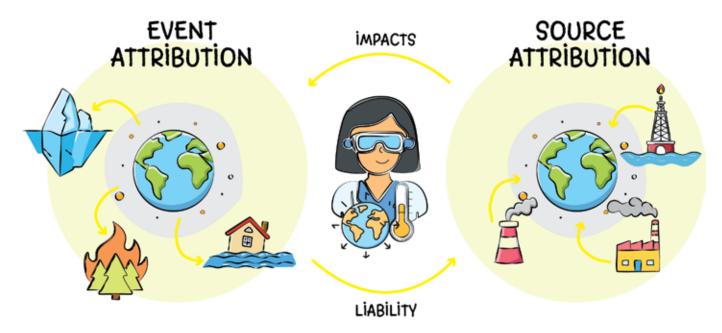
Financial institutions commonly conduct scenario analysis to assess their exposure to climate risks under different scenarios, allocate capital and devise their corporate strategies. Forthcoming scenario analysis regulations will provide a particularly impactful opportunity for climate-related legal strategies to interrogate these scenario analysis exercises. <sup>146</sup> For example, IFRS S2: Climate-related Disclosures stipulates that entities shall use climate-related scenario analysis to assess their climate resilience and disclose the results, as well as to disclose information about the inputs and key assumptions

used in the scenario analysis.<sup>147</sup> Where scenarios are inaccurate or inconsistent with financial institutions' public statements about their transition to net zero and alignment with the Paris Agreement, opportunities for climate-related legal action to facilitate accountability may be created.

#### 7.5 Developments in Attribution Science

One area of important scientific progress in recent years is the development of sophisticated attribution science methodologies. This has unlocked climate litigation opportunities, particularly with respect to corporate actors. Two types of attribution science are especially relevant. Event attribution allows scientists to determine whether anthropogenic climate change altered a particular weather event, while source attribution enables climate scientists to identify what emission sources are contributing most to climate change. These methodologies can therefore provide a solid factual basis for establishing legal liability for climate change, which is being developed in two high-profile test cases, *Lliuya v. RWE AG* and *Asmania et al. v. Holcim*.

In Lliuya, a Peruvian farmer has brought a civil claim to hold Germany's largest electricity producer, RWE, accountable for their historical contribution to the climate emergency. The claimant, Saul Lliuya, is seeking damages to pay for the cost of flood protection, which will be necessary to address the risk created by a glacial lake expanding at an accelerated rate due to the retreat of the Palcaraju Glacier. The *Holcim* case similarly relies on claimants in the global South to bring a transnational civil claim against a company in the global North. Four Indonesians living on the island of Pari have brought the claim to hold Holcim (a Swiss cement company) accountable. They are seeking compensation for climate damages they have suffered, a financial contribution to flood-protection measures, and a rapid reduction in Holcim's greenhouse gas emissions. 150 Notably, this claim is supported by HEKS-EPER, the Swiss Inter-Church agency. While these claims are still novel, attribution science has the potential to provide causal evidence in direct claims holding financial actors accountable for funding high-emitting activities causing climate change in future.



## 8 - Campaigning to Accompany Legal Action

#### **Key Insights**

- Ecclesiastes 4:9 emphasizes the power of collaboration, which aligns with the idea that strategic litigation supports broader social movements, amplifying the impact of climate activism and shifting public discourse on climate issues.
- Campaigns like Justice For #EachGeneration enhance litigation outcomes, with widespread support from organizations, including churches, boosting public awareness and mobilizing further climate action.
- Non-litigious actions, such as pre-action correspondence or formal enquiries with financial actors, can
  prompt behavioural changes and accountability, with resources and templates available to facilitate
  effective climate advocacy without court proceedings.

"Two are better than one, because they have a good reward for their toil" (Ecclesiastes 4:9). This verse speaks to the importance of working together to achieve a common goal. Strategic litigation is not an end in itself, but is rather a tool that can help social movements attain their collective goals. <sup>151</sup> Accordingly, the development, implementation, and evaluation of legal strategies should be grounded in the interests of the social movements or organizations that they serve. At the same time, the impacts of litigation are bolstered by the existence of a broader activism campaign and as a result, can alter the way people speak about and respond to climate change. <sup>152</sup>

For example, the <u>Justice For #EachGeneration</u> campaign significantly enhanced the impacts of the climate case of <u>Juliana v. United States</u>. The campaign was supported by churches across the United States and issued a call for "more than a thousand sermons in solidarity with the youth awakening a nation to climate action." Campaigning can also make use of the law, even without the use of litigation.

For example, pre-action correspondence with financial actors can lead to mutually agreed settlements without litigation.

Formal correspondence with financial actors is a way to move them to change their behaviour without the need for litigation. WCC has developed template letters in English, French, German, Spanish, and Portuguese for this purpose. Similar resources are available on the Action4Justice website, in addition to templates for developing litigation.

If you are a member of a pension fund, you can write to the managers or trustees seeking information about the extent to which they take climate change risks into account in their investment policy. Depending on the answer, legal action may be the next step. You can also report suspected instances of inadequate reporting or disclosure of a company's climate change policies or the climate consequences of its activities to the relevant regulatory authorities. A range of further resources to support non-litigious campaigning activities is set out in the appendix to this handbook.





#### **Key Insights**

- The WCC highlights the climate crisis as a profound moral, ethical, and legal challenge, advocating
  for collective action to hold financial actors accountable for their role in environmental harm through
  strategic litigation, advocacy, and policy reform.
- Climate justice prioritizes those most affected by climate change—children, vulnerable communities, and future generations—who suffer the greatest impacts despite minimal contributions to the crisis. Holding institutions accountable is essential for a sustainable, just future.
- While legal action is transformative and offers much hope, the WCC stresses that it must be paired with societal shifts and faith-driven advocacy to foster holistic change, support young advocates, and inspire hope for a thriving world.

The climate crisis represents one of the greatest moral, ethical, and legal challenges of our time. The World Council of Churches (WCC), through its commitment to justice and the protection of the most vulnerable, underscores the necessity of collective action, guided by faith and law, to confront this profound threat. This handbook has provided a roadmap for utilizing legal mechanisms to address the systemic injustices of climate change, particularly focusing on holding financial actors accountable for their role in perpetuating environmental harm.

At the heart of climate justice is the recognition that the impacts of climate change are not distributed equally. The most affected populations—children, adolescents, vulnerable communities, and future generations—have contributed the least to the crisis but bear the brunt of its consequences. Through strategic litigation, advocacy, and policy reform, this handbook aims to empower these communities to seek justice by challenging the institutions and systems that continue to support the unsustainable extraction and burning of fossil fuels. Financial actors, in particular, have a critical role in perpetuating or mitigating the climate crisis. Holding them accountable is a crucial step in addressing the root causes of global warming.

The WCC stresses that legal action is not just about addressing past wrongs, but about building a sustainable, hopeful future. By compelling governments, corporations, and financial institutions to adopt responsible, sustainable practices, climate litigation can become a transformative force for environmental restoration. It reminds us that the efforts of today are laying the foundation for a just and thriving world for future generations. The hope embedded in these legal actions is the hope of transformation—a belief that through accountability, we can reshape the world into one where both humanity and the planet can flourish.

This handbook, however, also stresses that litigation alone cannot solve the climate crisis. While legal strategies are vital, they must be accompanied by broader societal changes, including shifts in economic models, consumption patterns, and policy settings. Faith communities have a unique role to play in this broader movement for climate justice. Through their ethical teachings, advocacy, and community engagement, religious institutions can inspire action, raise awareness and hope, and stand in solidarity with the most vulnerable populations affected by climate change.

Finally, the WCC recognizes the importance of safeguarding the mental, emotional, and spiritual well-being of young people engaged in climate advocacy. Their involvement in climate litigation is important, but it must be approached with care, ensuring they are supported throughout the legal process. The integration of legal, ethical, and spiritual frameworks in addressing climate change allows for a more holistic approach, acknowledging that the fight for climate justice is not only a legal battle, but a moral and theological imperative. If we are successful, we will collectively craft a future in which the earth and all its inhabitants thrive.

We hope this publication will inspire the measures required to secure a brighter reality for our children and our future.

## Appendix: Resources and Templates to Hold Financial Actors Accountable for Their Contributions to Climate Harms

#### 1. Action4Justice Climate Litigation Templates

Climate Litigation Guide: Designed by legal experts, the Action4Justice climate litigation templates offer structured guidance for bringing climate-related cases. These templates serve as foundational resources for individuals and organizations considering climate litigation, providing a legal framework and practical insights.

Mitigation Claims Template

Mitigation Claims Template
People vs Carbon Majors Template

## 2. BankTrack, the Public Bank Climate Tracker Matrix, and the Carbon Bombs map

- BankTrack provides information on the coal, oil, and gas policies of financial institutions.
- Public Bank Climate Tracker Matrix provides information about the extent to which development banks are aligned with the Paris Agreement.
- The Carbon Bombs map provides transparent data and visualization about the world's biggest fossil fuel extraction projects, and their links with companies and banks.

#### 3. <u>Defending the Danger Line</u>

In this book, Roger Cox and Mieke Reij explore key legal strategies in climate litigation, drawing on case studies to illustrate successful approaches (Netherlands, March 2022).

#### 4. Research Handbook on Climate Change <u>Litigation</u>

Francesca Sindico, Kate McKenzie, Gaston A. Medici-Colombo, and Lennart Wegener edited this comprehensive academic resource on climate litigation. It covers evolving strategies, case law, and trends in climate-related legal actions globally (2024).

#### 5. Climate Litigation Resources

The website of the Center for International Environmental Law is a valuable repository of resources, including case studies, guides, and strategic tools to support climate litigation efforts.

#### 6. <u>Leveraging UN Human Rights Treaty Bodies</u> for Climate Campaigning

This resource by the Center for International Environmental Law, USA, assists activists in using UN treaty bodies to advocate for climate justice, with specific strategies for advancing human rights in climate policy (January 2020).

## 7. <u>Holding Your Government Accountable for Climate Change</u>

Greenpeace Climate Justice and Liability Campaign produced this citizenfocused guide for pushing government accountability on climate policies, offering advocacy and litigation tools for grassroots efforts (Netherlands, 2018).

## 8. <u>University of Cork Youth Climate Justice</u> Database

Database compiled by the University of Cork's Youth Climate Justice Project, compiling climate litigation from around the world involving youth claimants.

#### 9. Climate Litigation Primer

This primer from the Environmental Law Alliance Worldwide, USA, offers an introductory overview of climate litigation tactics, suitable for legal practitioners and advocates new to this area (January 2018).

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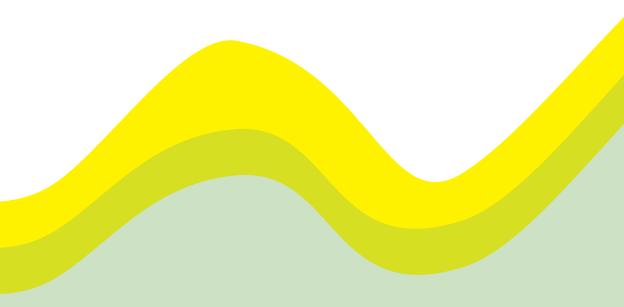
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